



GOVERNMENT OF INDIA  
MINISTRY OF HOUSING AND URBAN AFFAIRS

## 17<sup>th</sup> Urban Mobility India Conference & Expo 2024

# Improving Emergency Medical Services through Planning Interventions in Urban Areas: A Case Study of Delhi

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# WHAT ARE EMERGENCY MEDICAL SERVICES?

Emergency Medical Service (EMS) is a branch of emergency services dedicated to providing **out-of-hospital acute medical care** and/or **transport to definitive care**.

Source: (National Health Systems Resource Centre, 2010)



These time - sensitive medical services operate with the concept of '**Golden Hour**' which is the first hour after injury or onset of symptoms, during which *treatment is most effective*.



# NEED OF THE STUDY

**17 Deaths** Per Minute (Indian Journal for Preventive & Social Medicine, 2023)

**30% Mortality** Due to Delay (The Lancet Journal, 2023)

**55% of Cardiac Deaths** In India (AIIMS and Niti Aayog, 2020)

**Loss of Life** Due to Delay in Healthcare

**2% (89,155 Cr.) Budget Allocation** (2023-24) For MoHFW (Sonali Randhawa, Sunil Nandraj, 2023)

**<1% Funds** Directed Towards Emergency Medical Services (The Lancet Journal, 2023)

**1.4% decrease** before and after Covid funding for EMS (AIIMS and Niti Aayog, 2020)

**Financial Support** in Healthcare for Emergency Medical Services

**Only 34%** of the ambulance were assisted by paramedics (AIIMS & Niti Aayog, 2020)

**Only 2%** of the total govt. hospitals are district hospitals (National Health Profile 2022)

**Only 55%** hospitals have access roads for ambulance (AIIMS & Niti Aayog, 2020)

**Infrastructural Planning** and Distribution for Emergency Medical Services

**NO allocation** rationales for ALS and BLS distribution (International Journal for Multidisciplinary Research, 2023)

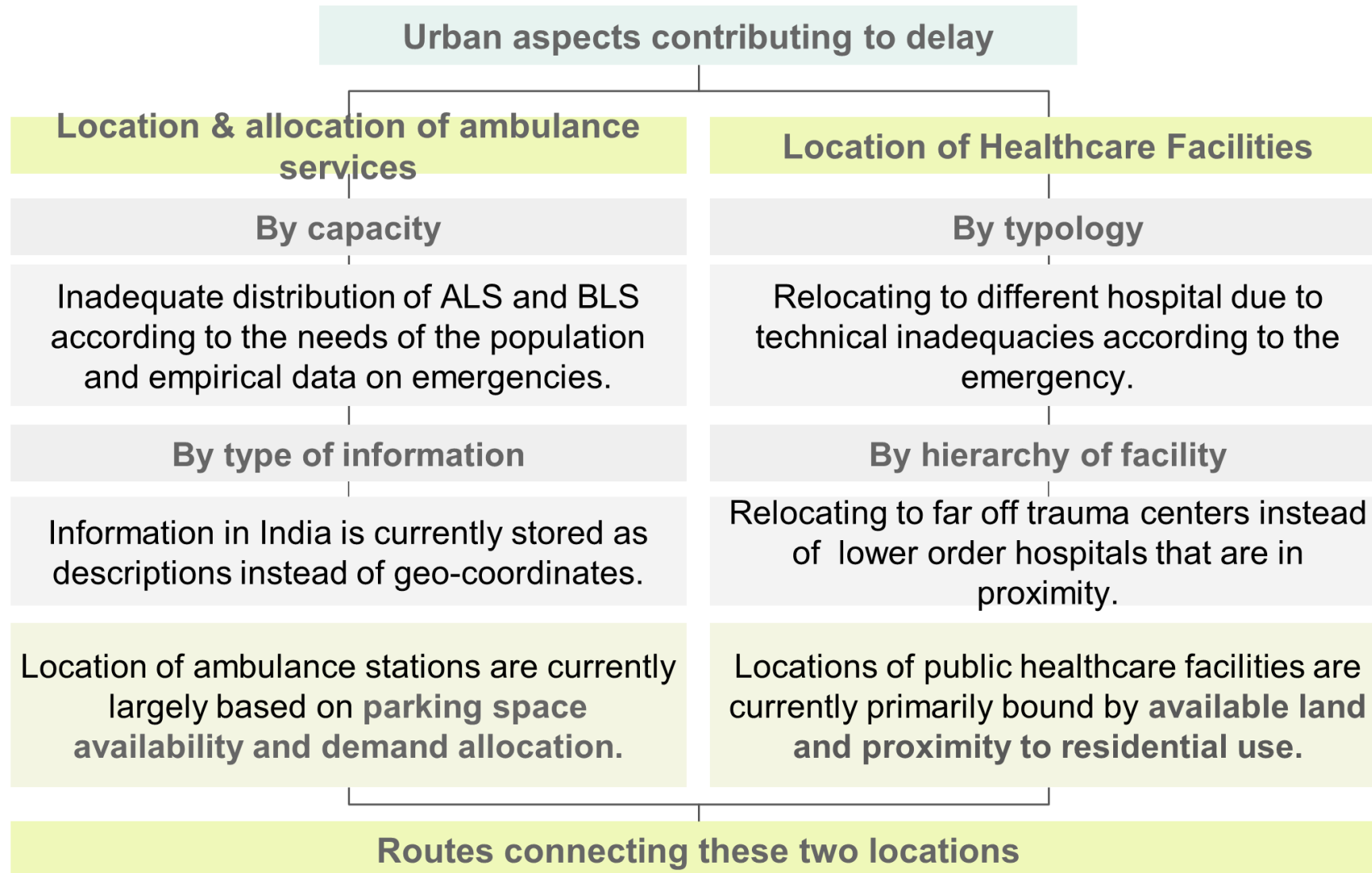
**Irrational location** criteria's for PHC's and stations

**Lack of a standard** Pan-India network for ambulances

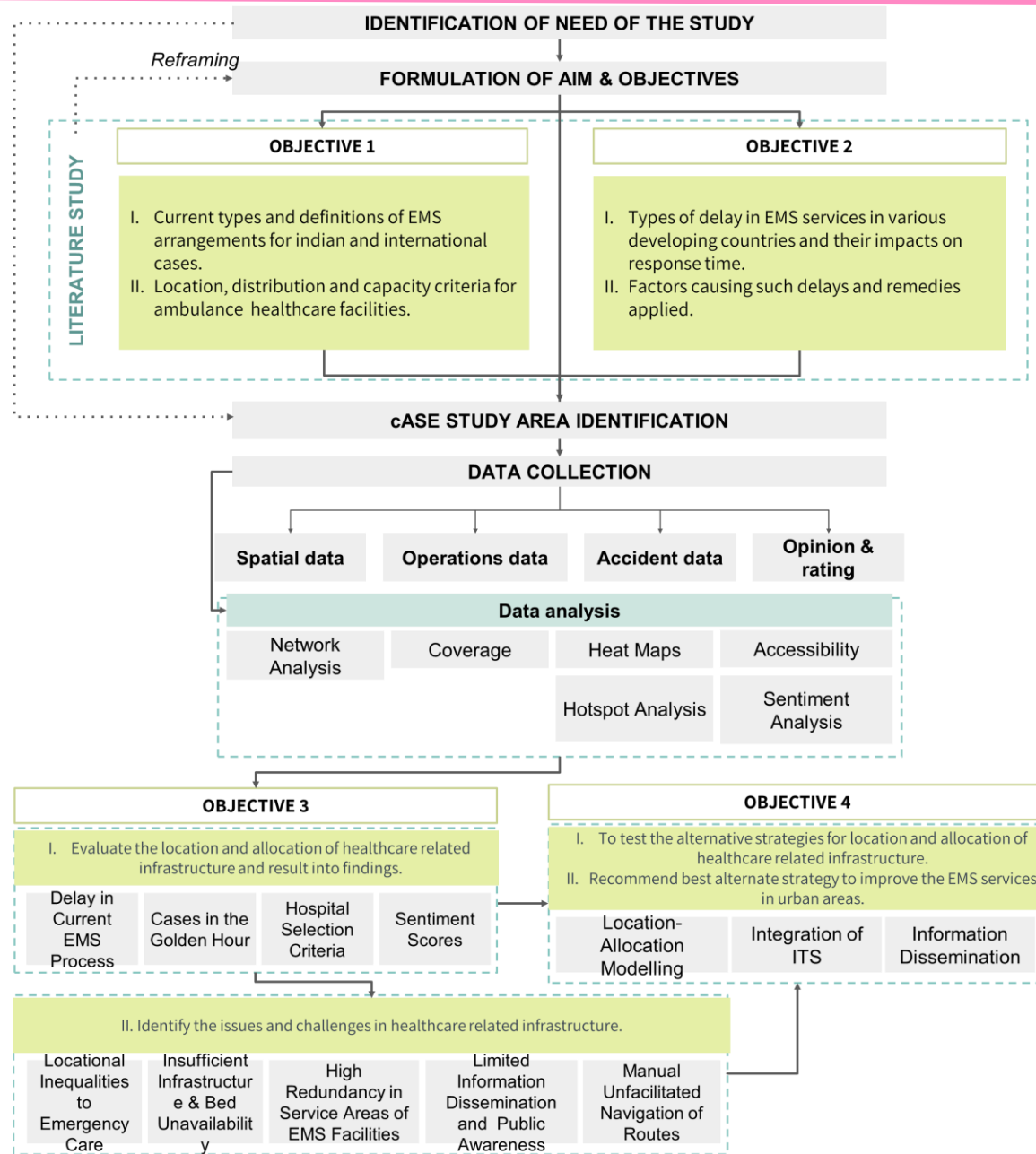
**Gaps in the Current Practice**



# FINDINGS FROM LITERATURE REVIEW



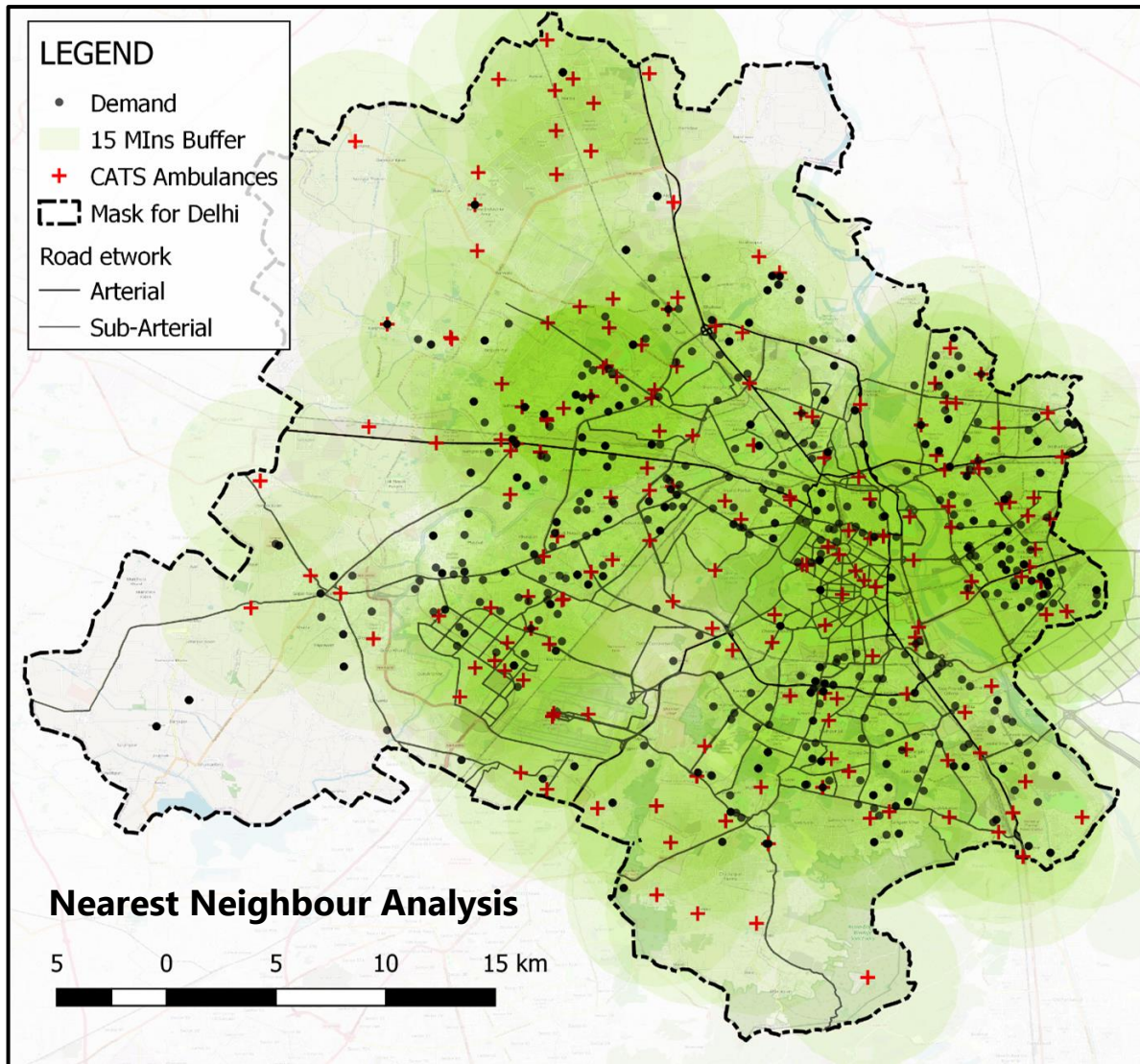
# STUDY METHODOLOGY







# COVERAGE OF DEMAND WITHIN IDEAL TARGET TIME



Demand Coverage in 15 Mins (Target time) at 18 KMPH Speed	Demand Covered	99%
	Demand Uncovered	~1%

2.79% Cases	Below 60 Mins (Ideal Case)			
	Call to Dispatch Time	Dispatch to At-Scene Time	Pick up to Hospital Arrival Time	Duration (In Minutes)
Average	3.01	11.14	26.81	47.94

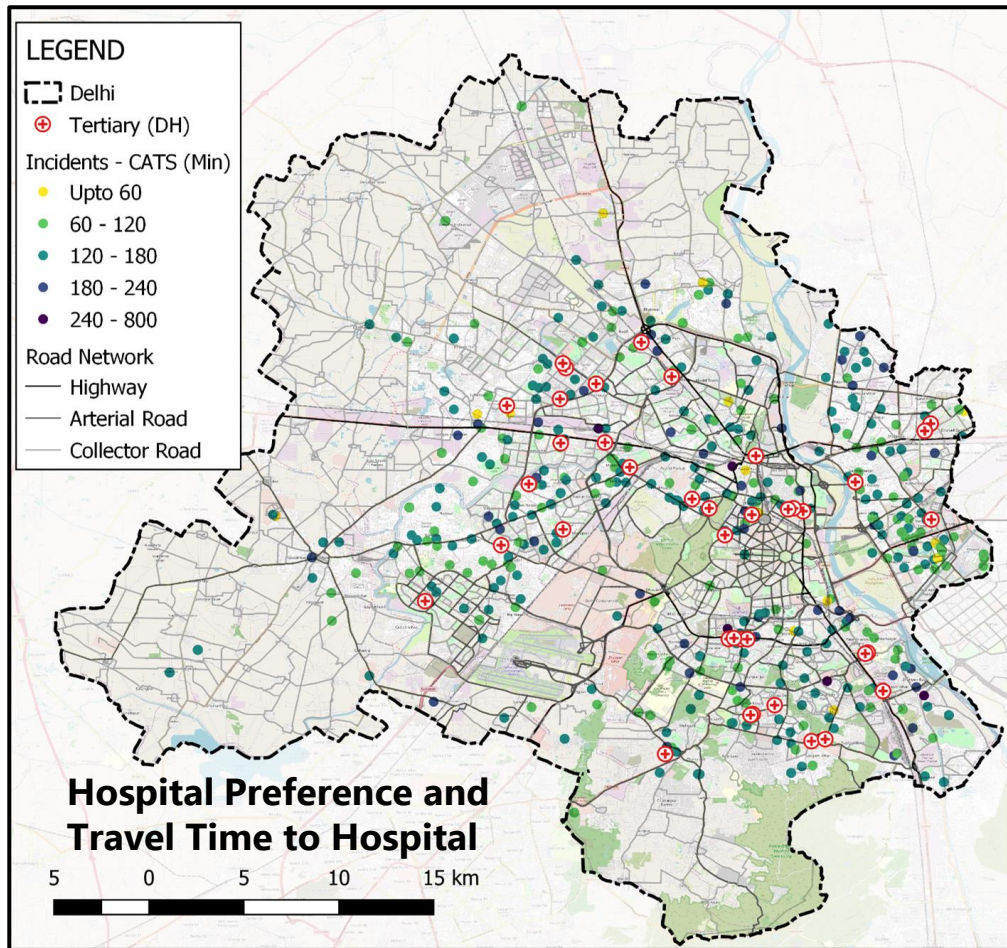
97.21% Cases	Above 60 Mins (Average Case)			
	Call to Dispatch Time	Dispatch to At-Scene Time	Pick up to Hospital Arrival Time	Duration (In Minutes)
Average	3.36	15.81	102.87	141.60

- High number of non-critical cases (e.i. Dialysis, deliveries, fractures, etc.) also increase the average time of the zones.
- **High number of calls and low average time indicates zones with high critical calls.**

- Limited ALS ambulances reflect that over **93% of cardiac related cases are transported by either BLS or PTA.**
- A correlation between number of ambulance stations and response time reflects a negative but weak coefficient.



# COVERAGE OF DEMAND WITHIN IDEAL TARGET TIME



Delay increased due to:

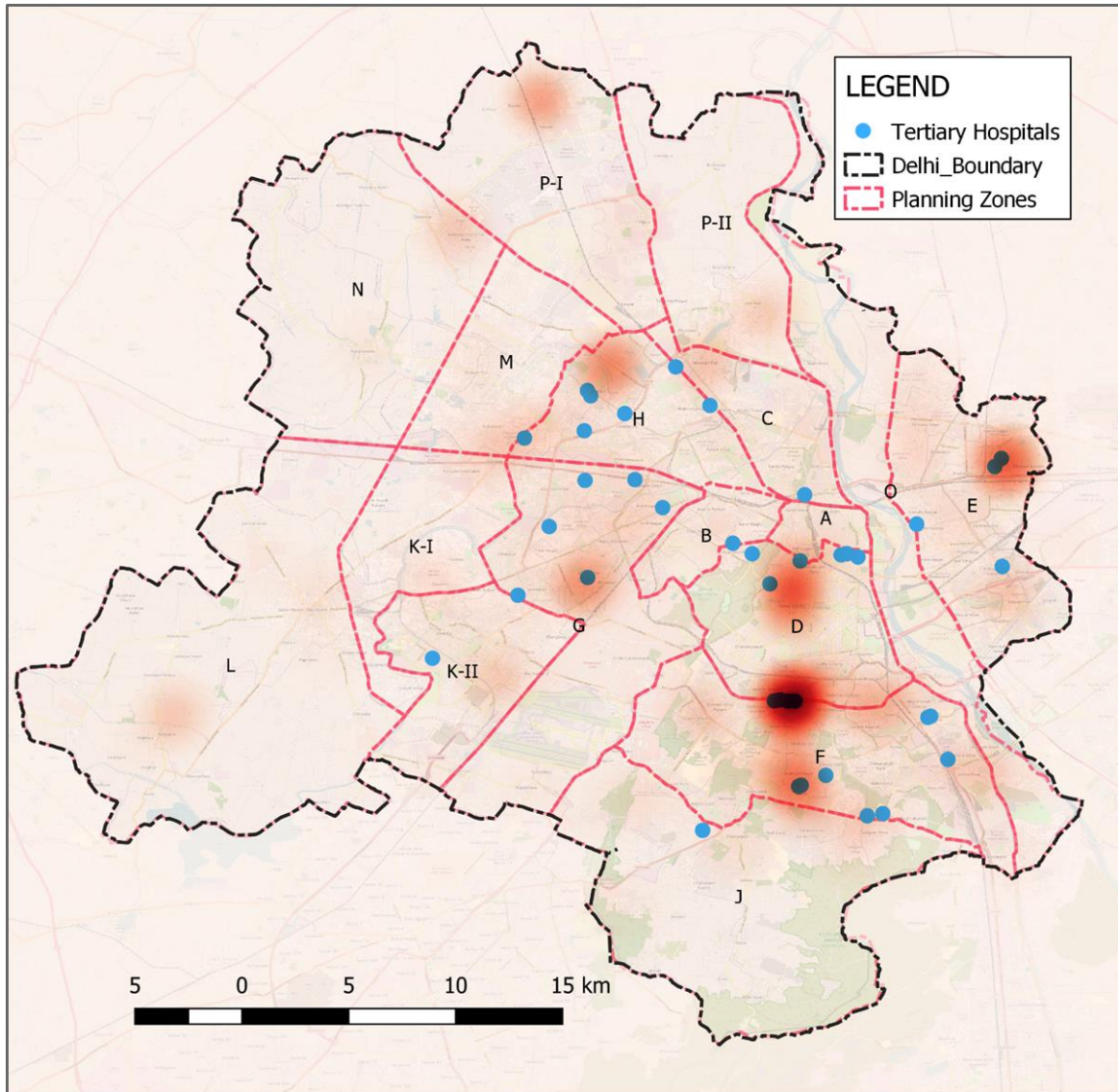
- Increase in waiting time for ambulance availability.
- Public Preference over nearest facility

					Hospital Alt 1		Hospital Alt 2		Hospital Alt 3	
	Origin	Actual Hospital	Actual Time	Reason	Name	Time (Mins)	Name	Time (Mins)	Name	Time (Mins)
1	University College Of Medical Sciences East Delhi	RML Hospital	40.48	Interhospital Transfer	GB Pant Hospital	32.67	Guru Nanak Eye Hospital	33.55		
2	Ujwa South West Delhi	Dduh Hari Nagar	67.98	Breathing Difficulty	Mata Chanan Devi Hospital	55.50	Venkateshwar Hospital	43.92		
3	Conductor Colony North Delhi	Safdarjung Hospital Ansari Nagar	57.13	Others	Fortis SS Hospital	57.78	Max SS Hospital	47.15	St. Stephens Hospital	34.05
5	Malik Pur Central Delhi	Safdarjung Hospital Ansari Nagar	67.13	Interhospital Transfer	Venkateshwar Hospital	67.13	Mata Chanan Devi Hospital, Chanakyapuri	62.25	Deen Dayal Upadhyay Hospital	73.00





# SITE SELECTED FOR ZONAL STUDY: ZONE F



## Step 1 | Call Volume and Hospital Distribution

	Top 5 Demand Zones				
Zones	D	E	F	G	H
No. of Calls	120	235	154	121	88
No. of Tertiary Hospitals	6	4	13	6	7

## Step 2 | Response Time - Zonal Analysis

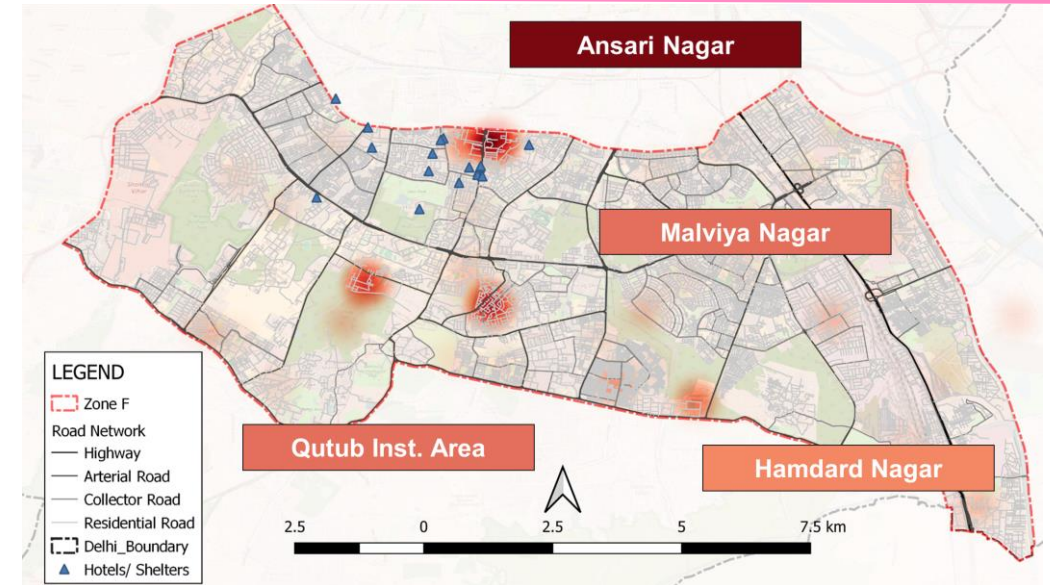
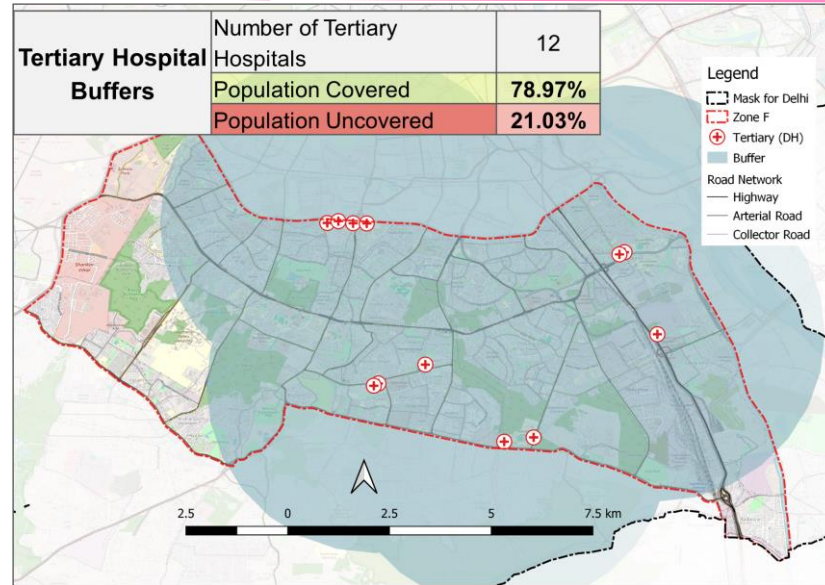
Zones	Average Time	Min. Time	Median Time	Max. Time
D	149.70	47.65	145.56	704.27
E	128.04	34.9	127.15	245.2
F	143.48	18.72	144.72	334.5
G	148.01	64.83	148.38	239.43
H	139.94	41.52	138.9	271

## Step 3 | Emergency type and distribution

Category of Emergency	Zone D	Zone F	Zone G
Traumatic Emergencies	41	60	30
Medical Emergencies	15	25	16
Interhospital Transfers	21	19	21
Other Emergencies	43	50	54
Total	77	104	67



# EXISTING SITUATION OF EMS IN ZONE F



## SELECTED HOSPITAL PROFILE

Selection criteria

Spatial coverage

Operation type

Emergency wing availability



PT. MADAN MOHAN MALVIYA



SAFDARJUNG



INDRAPRASTHA APOLLO



HOLY FAMILY



TRITON



MAX SUPER SPECIALITY

Zone	Total No. of Calls	<1 Hour	> 1 Hour	Min. Response Time	Max. Response Time	Average Response Time
F	154	6	148	18.72	334.5	143.48

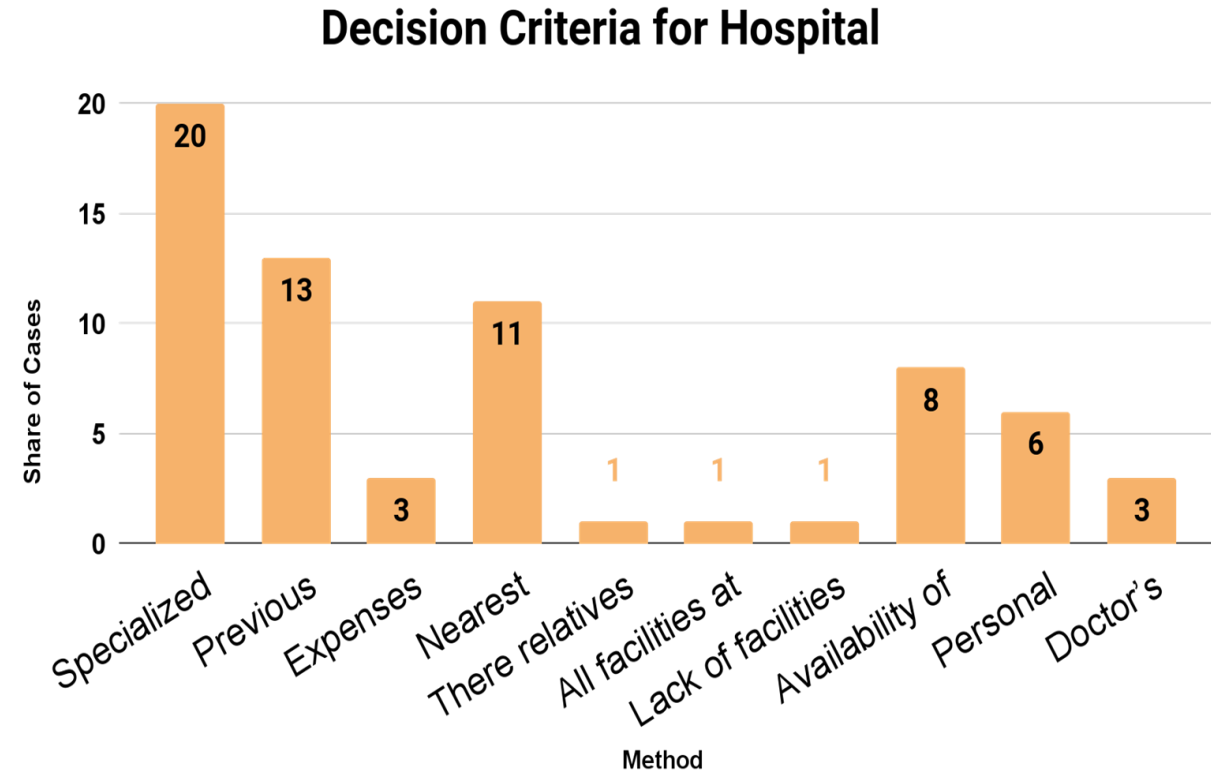
Call to Dispatch Time	Dispatch to At Scene Time	Pick Up to Hospital Arrival Time	Time to Reach the Hospital
3.75 Mins	14.06 Mins	101.70 Mins	119.51 Mins





# FINDINGS FROM EMS USER SURVEY

TO THE INCIDENT SITE							
	<10 Mins	15-20 Mins	25-35 Mins	35-45 Mins	1 Hour	> 1 Hour	Total
Night	1	2	0	1	1	4	9
Morning	2	2	0	0	0	4	8
Afternoon	3	2	0	2	0	7	14
Evening	5	1	0	0	0	6	12
Total	11	7	0	3	1	21	
TO THE HOSPITAL							
	<10 Mins	15-20 Mins	25-35 Mins	35-45 Mins	1 Hour	> 1 Hour	Total
Night	5	2	0	0	3	7	17
Morning	3	3	2	1	2	9	20
Afternoon	9	2	4	4	1	19	39
Evening	4	2	1	0	1	7	15
Total	21	9	7	5	7	42	



Contributors for delay according to users:

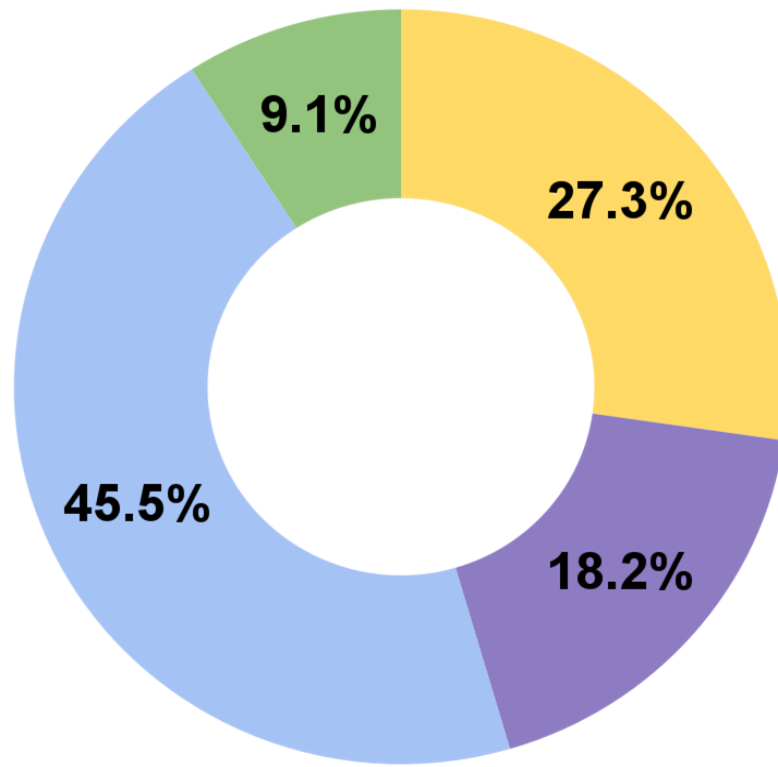
- 49.2% respondents don't believe they have specialised emergency facilities in their nearest hospitals.



# FINDINGS FROM AMBULANCE OPERATOR SURVEY

## Determination of Hospital

- Headquarters Information
  - Doctor recommendation
- Patient's requested hospital 1 more



**30% of all deaths are caused by delay,**  
directly or indirectly

*~ 87.5% of the respondents*

## Contributors for delay:

- **63.7% of the cases are not taken to the nearest emergency facility.**
- ALS facilities are largely under private operators.





# FINDINGS FROM HOSPITAL MANAGEMENT SURVEY

An avg. of **5-10 cases** are **declared dead on arrival everyday**, by ambulance.



~ 75% of the respondents

An average of **3-6 cases** die in the **emergency department** itself.



~ 68% of the respondents

Hospital	Avg. No. of Cases (24 Hours)	Bed Turnover Rate(Est.)	Emergency Bed Count	Total Beds	Existing Bed Share
Safdarjung Emergency Dpt.	50 - 100	0.233	429	1531	28.02%
Pt Madan Mohan Malviya Hospital	100	10	10	150	6.67%
Max Super Speciality	100	3.125	32	545	5.87%
Triton Hospital	10	10	1	68	1.47%
Holy Family Hospital	50	1.6667	30	345	8.70%
AIIMS Hospital	155	1.026	151	3669	4.12%
Apollo Hospital	-	-	20	710	2.39%

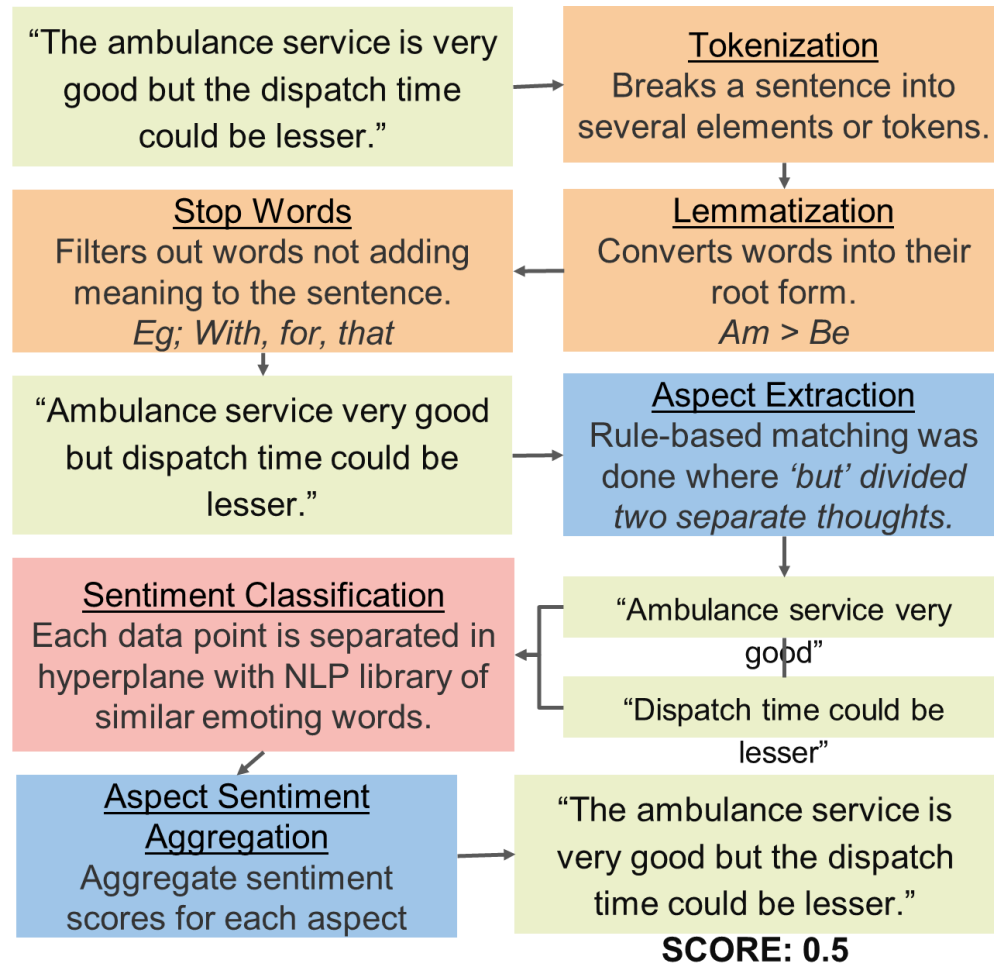
Contributors for delay:

- **Only 4/7 facilities have over 5% of the beds allocated to trauma services.**
- ★ **Moderate-High bed turnover rates in 4/6 facilities reflects unavailability of beds and bottlenecks in the patient flow.**



# NATURAL LANGUAGE PROCESSING (NLP) ASPECT-BASED SENTIMENT ANALYSIS

Sentiment analysis is the process of **analyzing digital text** to determine if the **emotional tone** of the message is positive, negative, or neutral and understand the **respondent's attitude towards a topic**.



Preview Comments	Sentiment Score
The ambulance service is very good but the dispatch time could be lesser	0.5
The ambulance service is good and the behavior of staff is also very polite	0.8
Paramedics or doctor was absent in the ambulance	-0.4
More emergency ambulance should be available	0.4
"The Ambulance Service was fine, but they took too much time on call to send the Ambulance"	-0.5
The treatment is started very late due to the many questions they ask during call time	-0.4

Age	Average Score	Gender	Average Score	Average Score	-0.2
18-35	-0.06			Median Score	-0.4
35-50	-0.16	Male	-0.1	Mode Score	-0.7
50 and Above	-0.31	Female	-0.3		

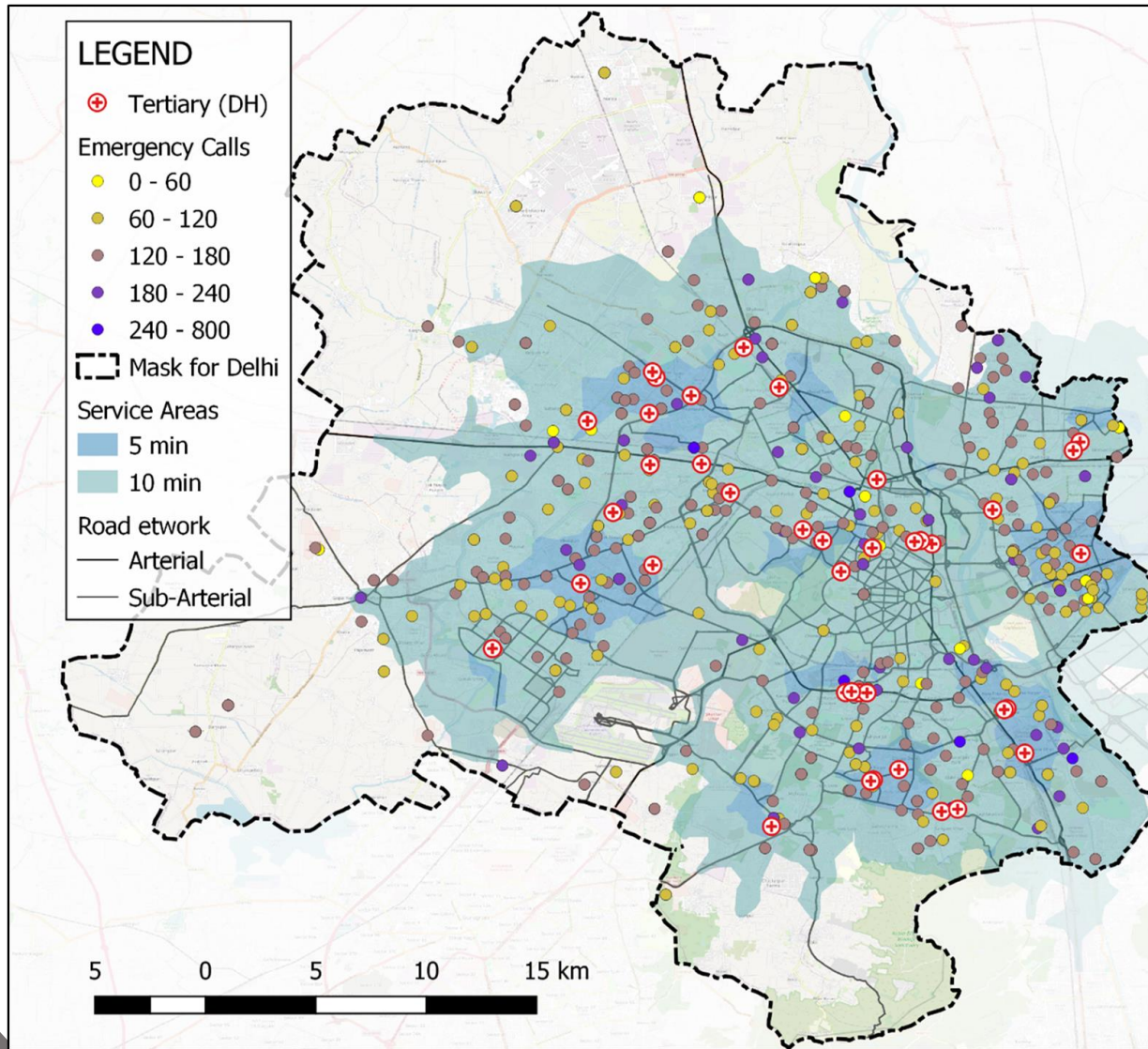


# SUMMARY OF ANALYSIS

	CITY SCALE : DELHI	ZONAL SCALE : F
USER	<ul style="list-style-type: none"> <li>● Critical cases with availability of ALS: <b>7% cases</b></li> <li>● Zones D,E &amp; F are the demand zones covering <b>45.9%</b> of all daily cases.</li> </ul>	<ul style="list-style-type: none"> <li>● Public perception and sentiments regarding EMS : - <b>7 sentiment score</b></li> <li>● Cases &gt; 1 Hour to reach hospital: <b>48.8%</b></li> <li>● Major Hospital Selection Criteria: <ul style="list-style-type: none"> <li>○ Specialisation (<b>29.8%</b>)</li> <li>○ Nearest Facility (<b>16.4%</b>)</li> </ul> </li> </ul>
AMBULANCE	<ul style="list-style-type: none"> <li>● Cases with more than 60 mins response time : <b>97.21% cases</b></li> <li>● Average time to hospital : <b>1 hr 30 minutes.</b></li> <li>● People opting for public emergency facilities : <b>29.79%</b></li> <li>● Overlapping of ambulance service areas: <b>WRITE HERE</b></li> </ul>	<ul style="list-style-type: none"> <li>● Cases taken to nearest hospital : <b>9.1%</b></li> <li>● <b>30%</b> of all deaths in ambulance are caused by delay</li> <li>● Predominant age-group : 18-35 (<b>60%</b>) Freshers</li> <li>● Gaps in Infrastructure: <b>4 ALS</b> and only <b>19 BLS</b></li> <li>● Average response time for Zone : 143 Mins</li> </ul>
HEALTHCARE MANAGEMEN T	<ul style="list-style-type: none"> <li>● No location criteria rationales in master plans.</li> <li>● Tertiary hospitals on low Levels of Service : <b>57.1% cases</b></li> <li>● Tertiary Hospitals on Major Roads (Arterials): <b>13%</b></li> <li>● Service area extent under 15 Mins : <b>28.82%</b></li> </ul>	<ul style="list-style-type: none"> <li>● Cases declared dead on arrival : <b>5-10 daily</b></li> <li>● <b>3/7</b> Surveyed Hospitals with more than 5% of Emergency Beds</li> <li>● <b>63.67%</b> of all cases directed to Safdarjung.</li> <li>● Average 100 emergency cases daily.</li> </ul>



# FINDINGS & ISSUES



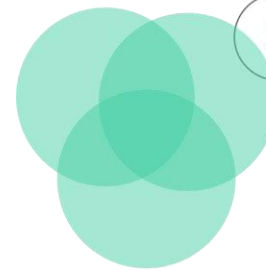
**Locational Inequalities to Emergency Care**

Clustering of Facilities



**Insufficient Infrastructure & Bed Unavailability**

High Interhospital Transfers



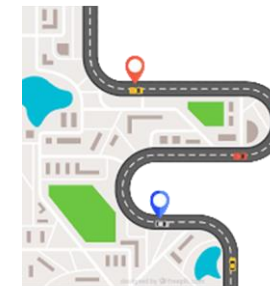
**3 High Redundancy in Service Areas of EMS Facilities**

Underserved Areas



**4 Limited Information Dissemination and Public Awareness**

Deprioritizing Nearest Facility



**5 Manual Unfacilitated Navigation of Routes**

High Count of Stoppages in Traffic





# RECOMMENDATION 1 – Promoting Lower Level Trauma Centers

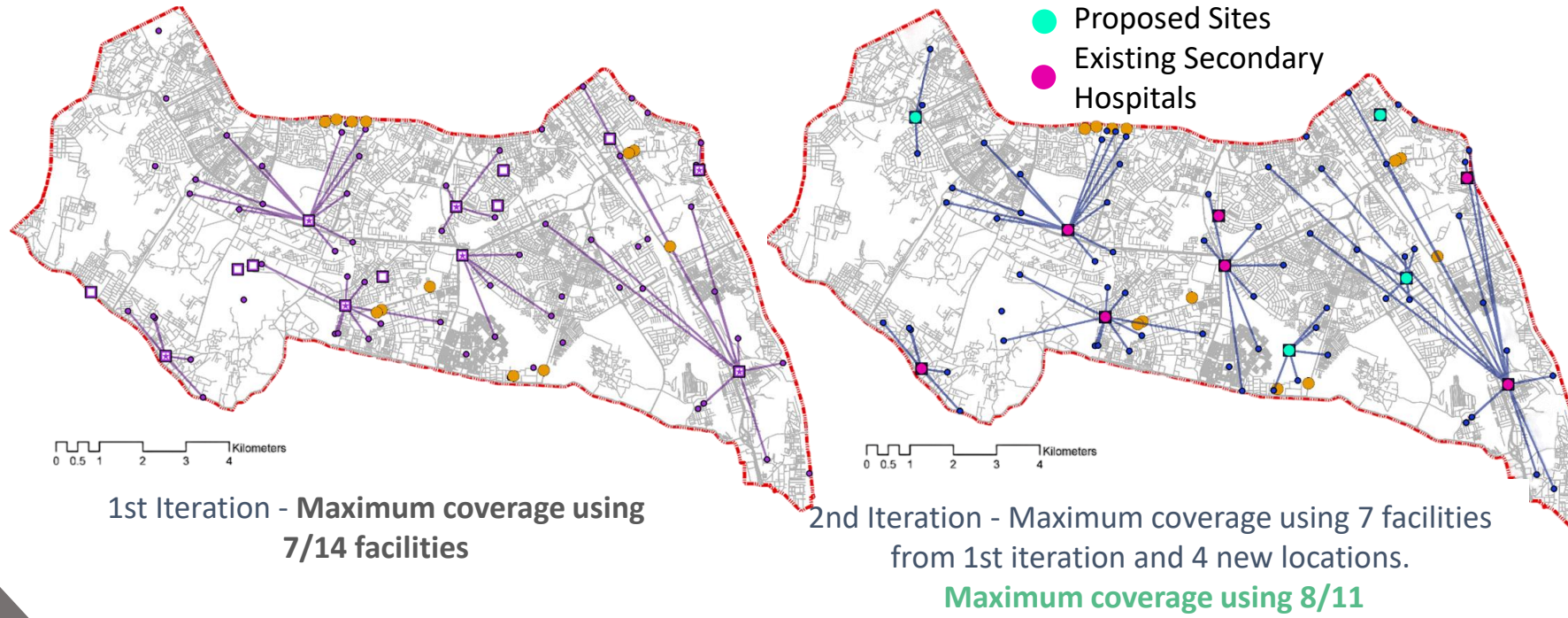
## TERTIARY HOSPITALS

2041 Forecasted Population (Master Plan 2041) - Zone F	33.9 Lakhs
District Hospital (IPHS for 2 Lakh) Requirement	17
District Hospitals Current Count	12

## STUDY BASED SITE SELECTION CRITERIA

Arterial Roads	Access controlled, less stoppages & traffic
Density of Tertiary Hospitals to be Maintained	Decreases redundancy & focuses on equitable distribution
Coverage of First Referral Units (FRUs)	Covering Low-Level trauma Centers (FRUs) will decrease burden on tertiary centers.
LOS should be A to C	Access time decreases and improves response time

## LOWER LEVEL TRAUMA CENTERS (FRU)



Zone	Total Number of Calls	Calls within Golden Hour	Calls above Golden Hour
F	158	1.95%	96.10%
ITERATIONS			
F*	158	76.5%	23.5%
F**	158	147 (93.04%)	11 (6.96%)

F\* Iteration - Maximum coverage from existing facilities

F\*\* Iteration - After proposal of 4 new locations

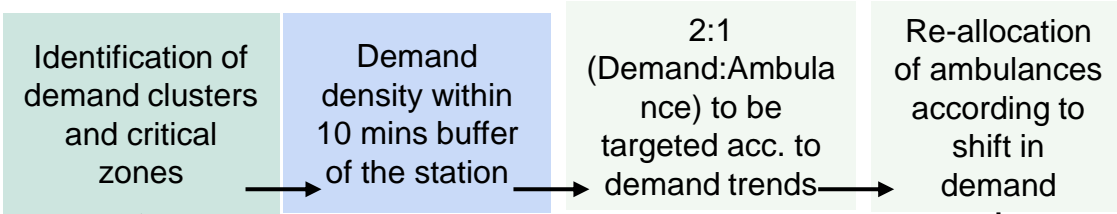
	Calls within Golden Hour	Calls over Golden Hour
Delhi Currently	2.79%	97.21%
<b>Change Ratio</b>		<b>0.91</b>
After Proposal	5.32%	91.89%



# RECOMMENDATION 2 & 3

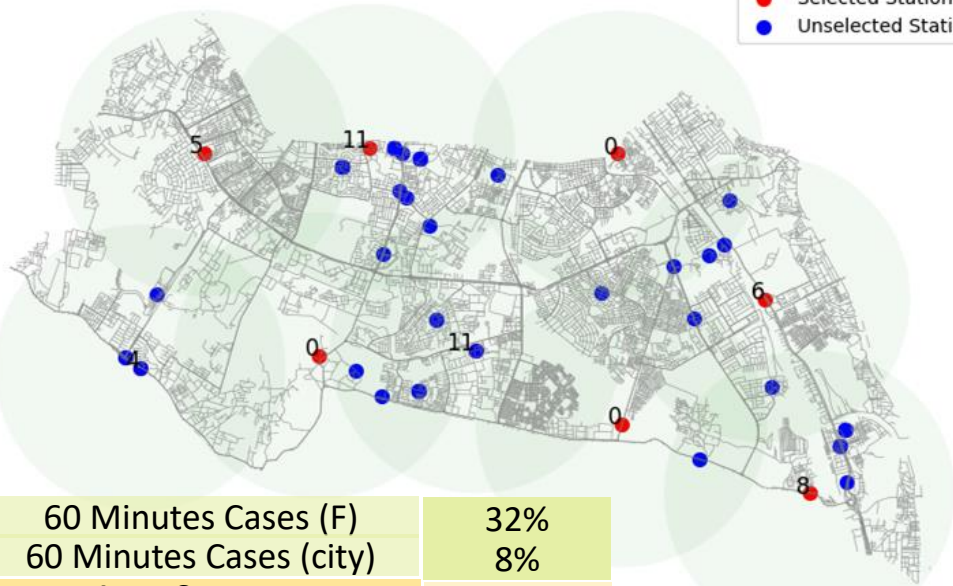
## AMBULANCE ALLOCATION ON DEMAND DENSITY TRENDS

Iterative Ambulance Station Location Process for Zonal Plan Integrations



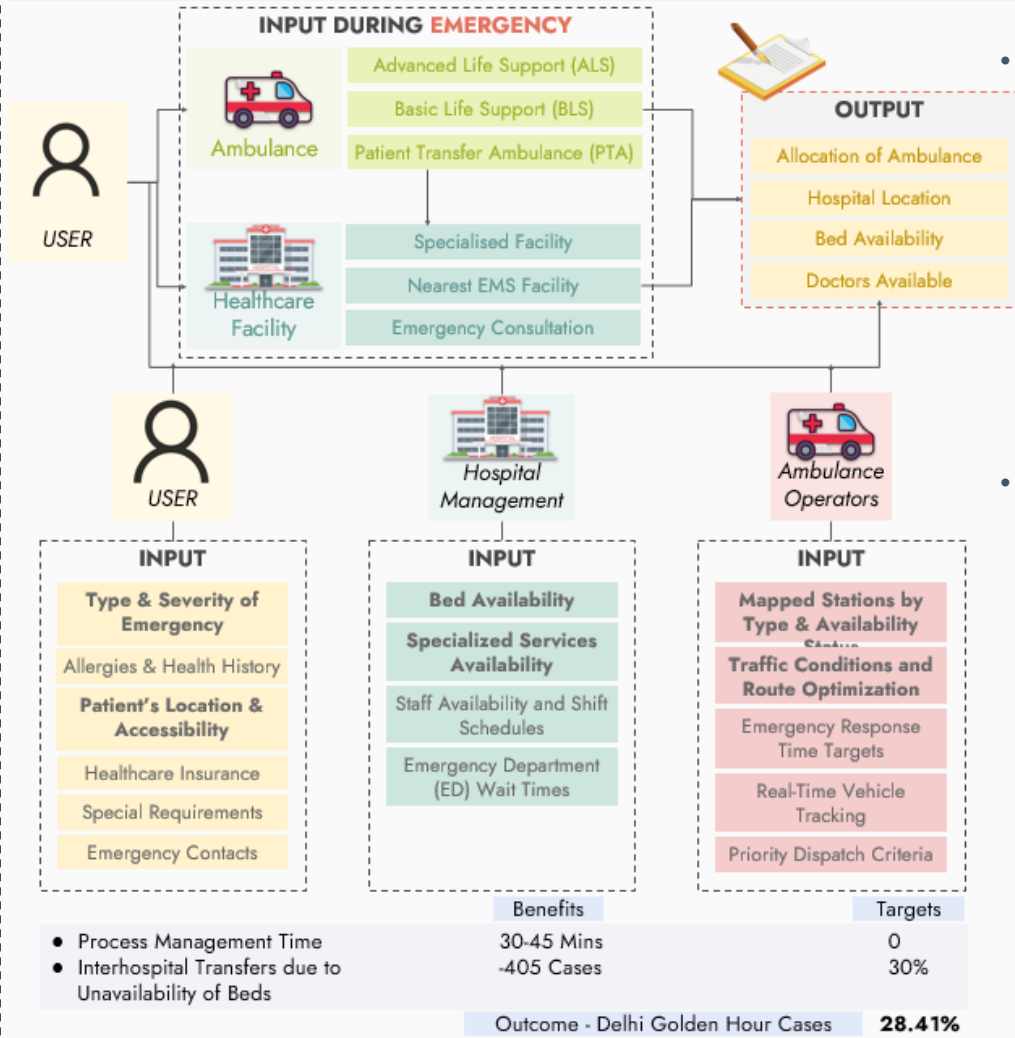
Selected and Unselected Ambulance Stations with Road Network and Buffers

● Selected Stations  
● Unselected Stations



60 Minutes Cases (F)	32%
60 Minutes Cases (city)	8%
Area Coverage	99.62%
Demand Coverage	100%

## PROMOTING MEDISYNC WITH LINKING TO ABHA



Bridging the gap between stakeholders through **adequate information transfer** will allow users to make an informed choice and also reduce burden on over-pressurised hospitals.

MEDISYNC will be facilitating real-time communication and coordination between users, ambulances, and healthcare management, it will **streamline the response process, reducing delays and potentially saving lives in critical situations.**





# RECOMMENDATION 4 & 5 – Green Corridors and ITS Integration

**GREEN CORRIDORS** | A special route that ensures safe and quicker transfer of **organs** through a **manually operated, traffic-free route**.

## EXISTING OPERATIONAL MECHANISM



Hospital gets in touch with the police commissioners office (2-4 hours before harvest)



Traffic police chart the fastest & most navigable route.



Officers at various points to blockade roads, manage traffic and prevent red lights



Motorcade of 4-5 vehicles sent to destination (police gypsies & addnl. ambulance.)

## INTEGRATING CHANGES FOR EMS



Immediate cases like cardiac cases, brain injury or hemorrhage (ALS) to be prioritised with transplant cases.



Identification of shortest routes to be automated and incorporated into the signal synchronised mechanism.



Officers aid will be required at collector-sub-arterial routes and lesser requirement of motorcade.

## BASIS OF ROUTE SELECTION

Arterial Roads & Highways

Locations of Tert. Trauma Centers

Locations of Secondary Trauma Centers

Maximum spacing between intersection

**1 Loops** | Sensors on junctions that signals to controller.

**2 Controller** | “Brain” box at each junction reads the signal and triggers the traffic lights to turn green.

**3 Green Light** | Upcoming traffic lights synchronise to allow traffic to flow on the Arterial.

*Mahatma Gandhi Marg (1.17 Km)*

## SIGNAL PRIORITISATION - JUNCTION LEVEL INTERVENTIONS

### FUNCTION NORMAL CONDITIONS

**1**

Sensors on junctions that signals to controller, prioritising vehicles on arterial roads.

**2**

“Brain” box at each junction reads the signal and triggers the traffic lights to turn green.

**3**

Upcoming traffic lights synchronise to allow traffic to flow on the Arterial.

### FUNCTION DURING EMERGENCY



Special tags to be installed in ALS ambulances. Sensors will prioritise them over traffic, under 200m-1.5km.



“Brain” box triggers the traffic lights to turn green and VMS showcases an alert on screen mounted on the lights.



Shortest route is identified by the system or manually updated by the traffic management center.



Signal synchronisation is paired with shortest path and informed to the driver.



# THANK YOU

