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**Imperial College
London**



Community of Metros
CoMET

The Operator's Story

Institutional and Financial Framework for
Metro Systems

Urban Mobility India, Gandhinagar

November 2016

Presentation Structure

1 Introduction to “The Operator’s Story” project

2 Metros and the cities they develop

3 Technical & operational success for metros

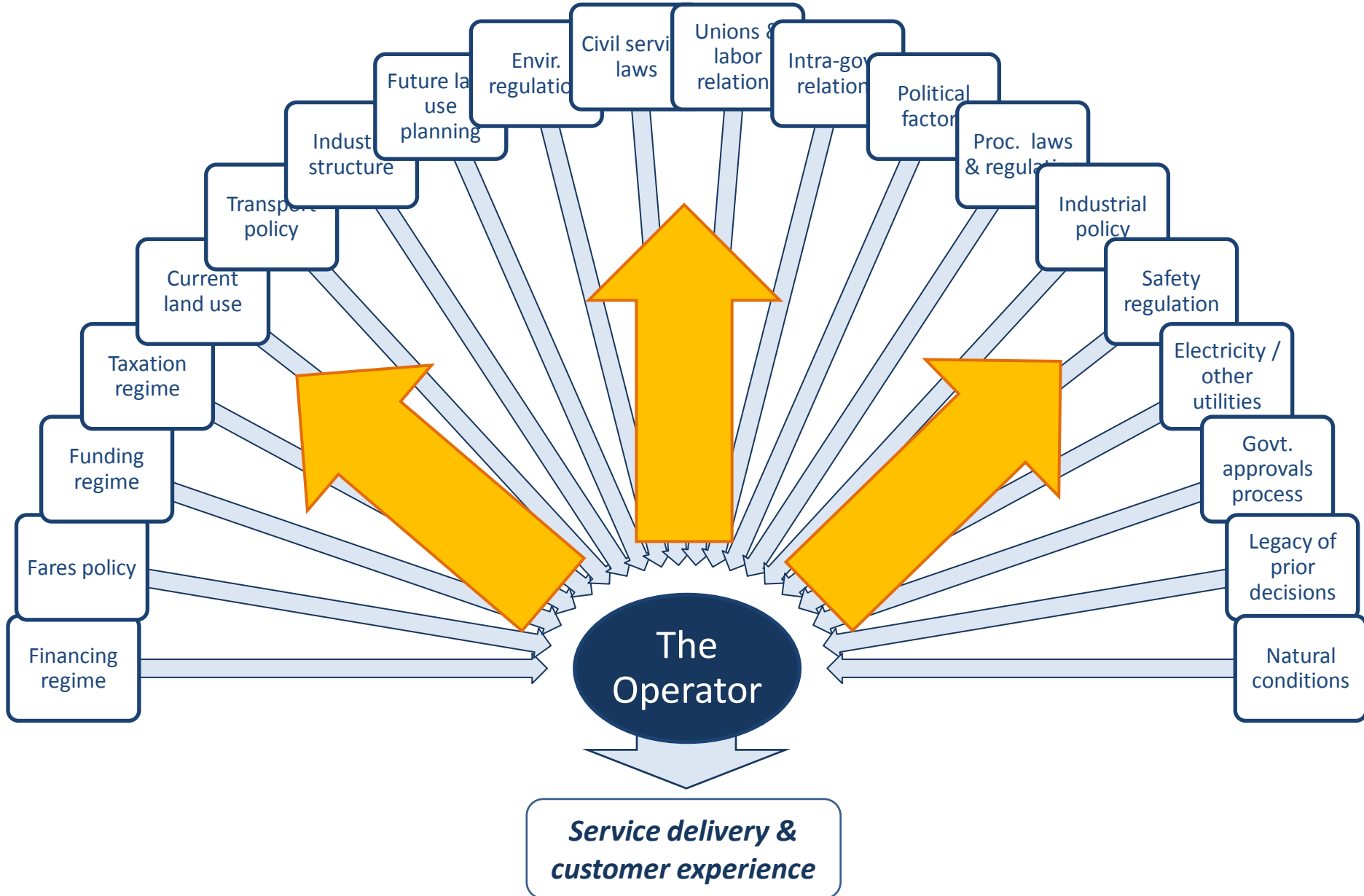
4 Financial sustainability

5 Business strategies for successful metros

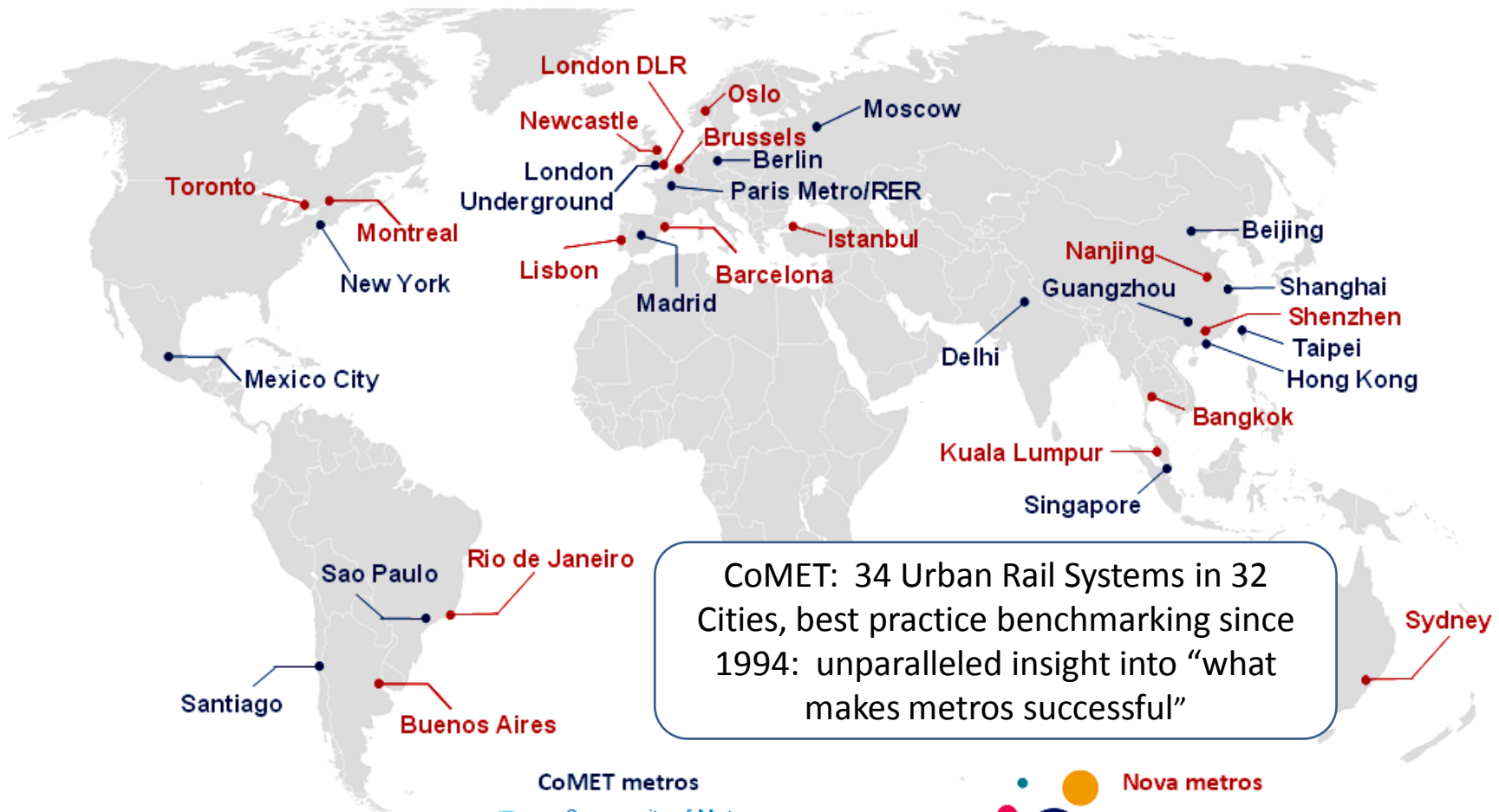
6 Conclusions and ideas for India

1. Introduction to “The Operators’ Story” project

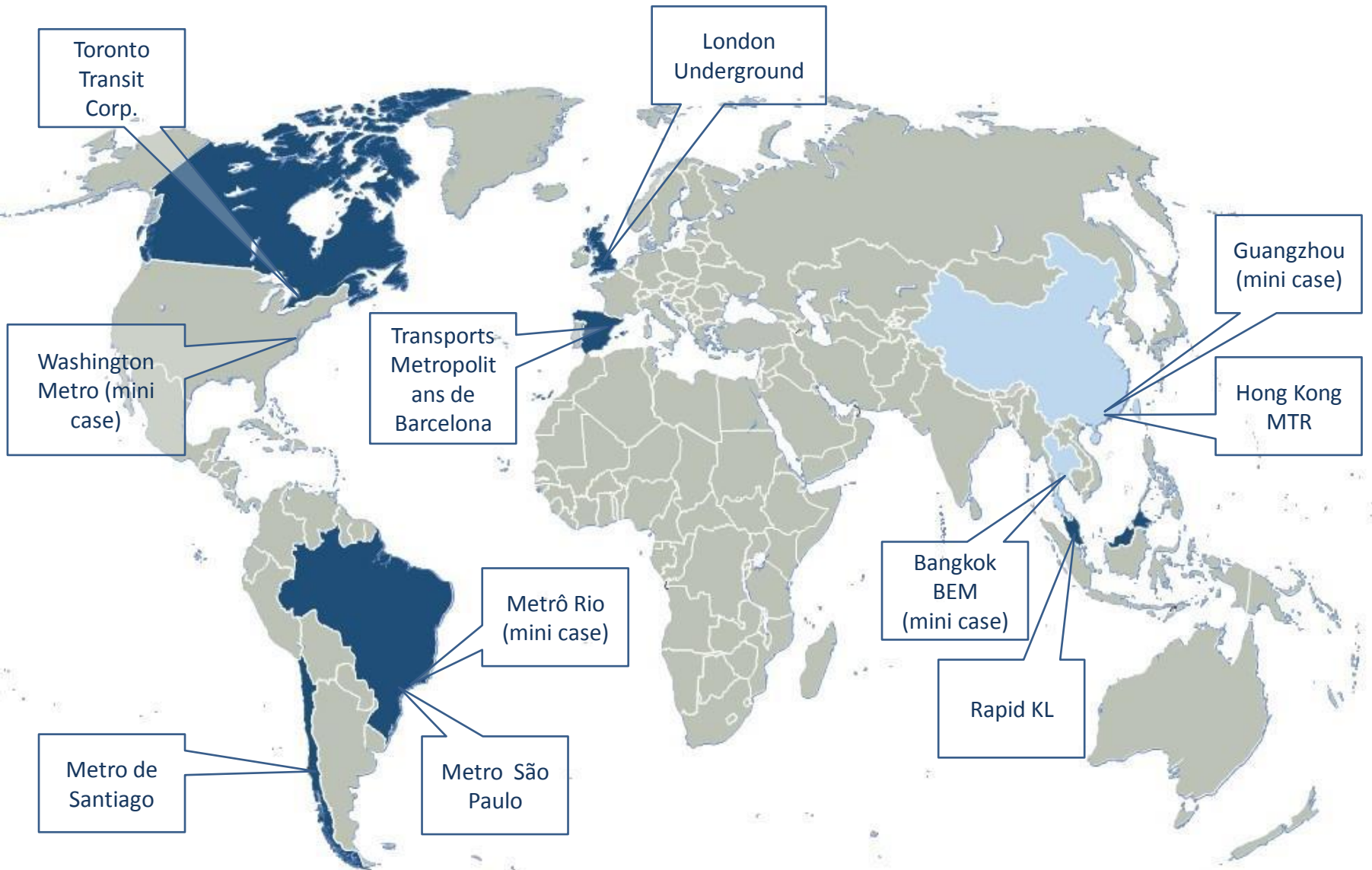
An Operator's World



Helping us tell the story – Community of Metros (CoMET)



Case Study Metros



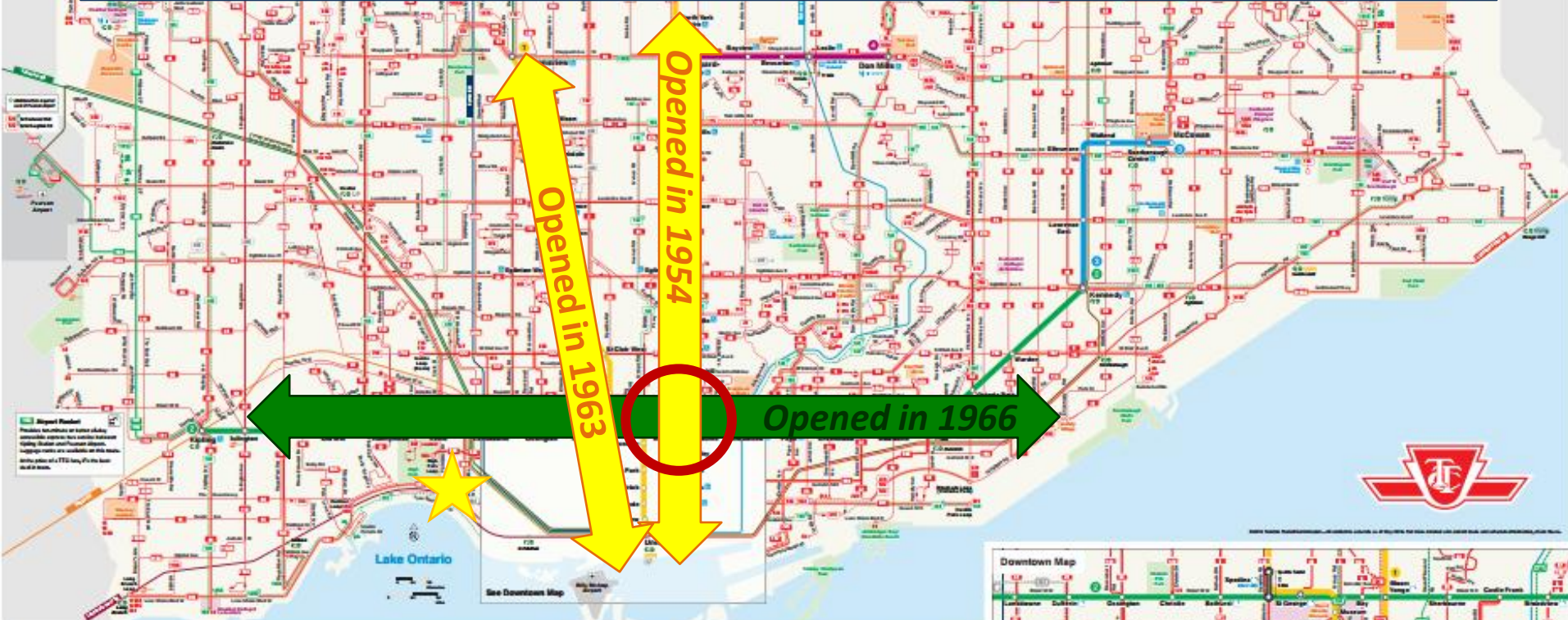
2. Metros, integrated transport networks, and the cities they develop

The most successful Operators think of
their metros as tools of urban
transformation within a wider network

Example: Toronto metro's impact on urban form



Example: Buses extending and feeding Toronto's metro network



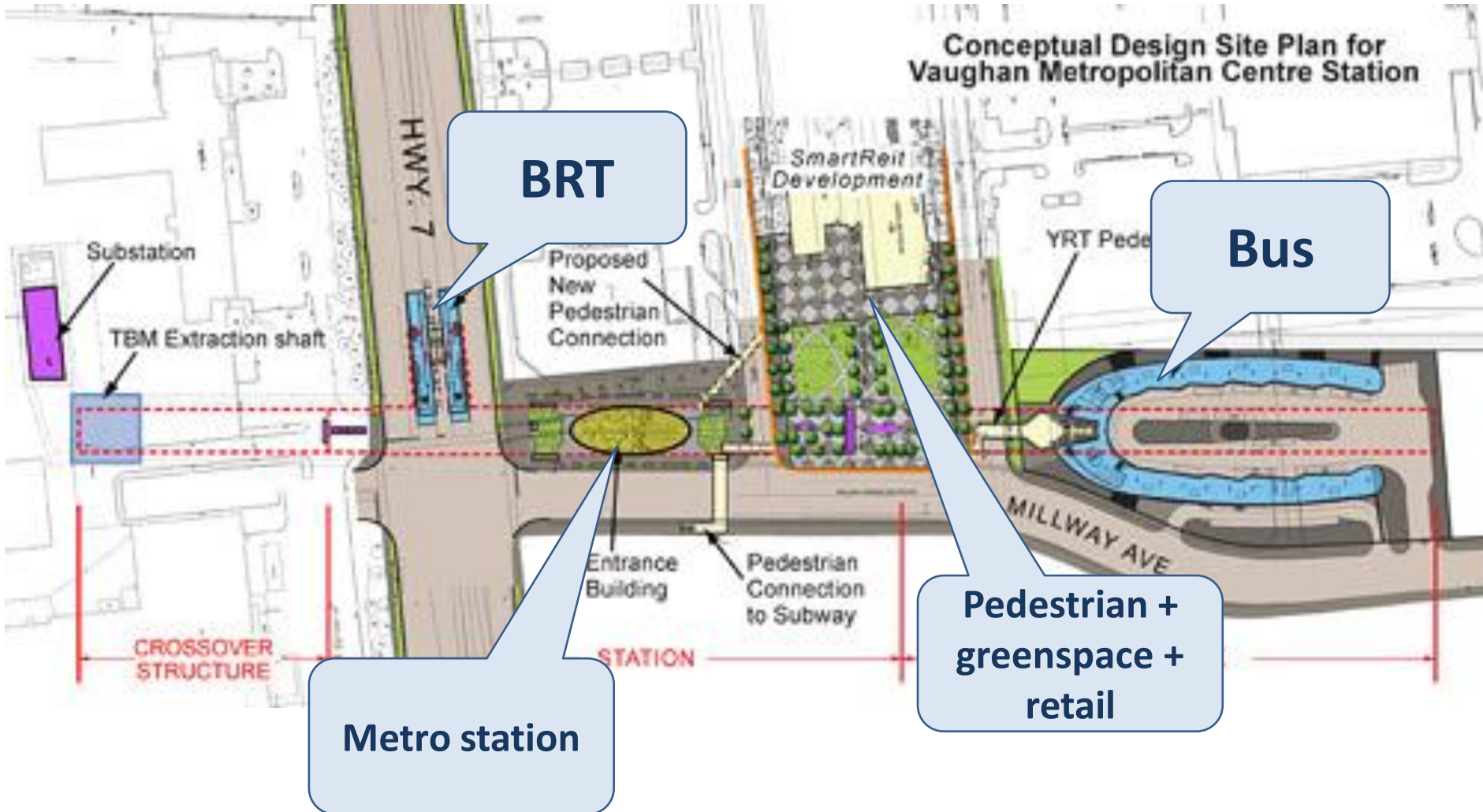
Subway	Surface Routes	Map Symbols
<ul style="list-style-type: none"> Orange/University Line Blue/Sheppard Line Green/Yonge Line Red/Finch Line 	<p>Division of Travel</p> <ul style="list-style-type: none"> Local Service: Multiple stops, frequent service. Express Service: Fewer stops, faster travel. Commuter Service: Limited stops, long-distance travel. 	<ul style="list-style-type: none"> Station Terminal Loop Common Rail Station Alert Transfer Point of Interest Transportation Environment Peak-Secondary Station Point Additional Fare Required

Transit Partners

- GO Transit
- VIVA
- Wixey
- züm
- Deliver Transit



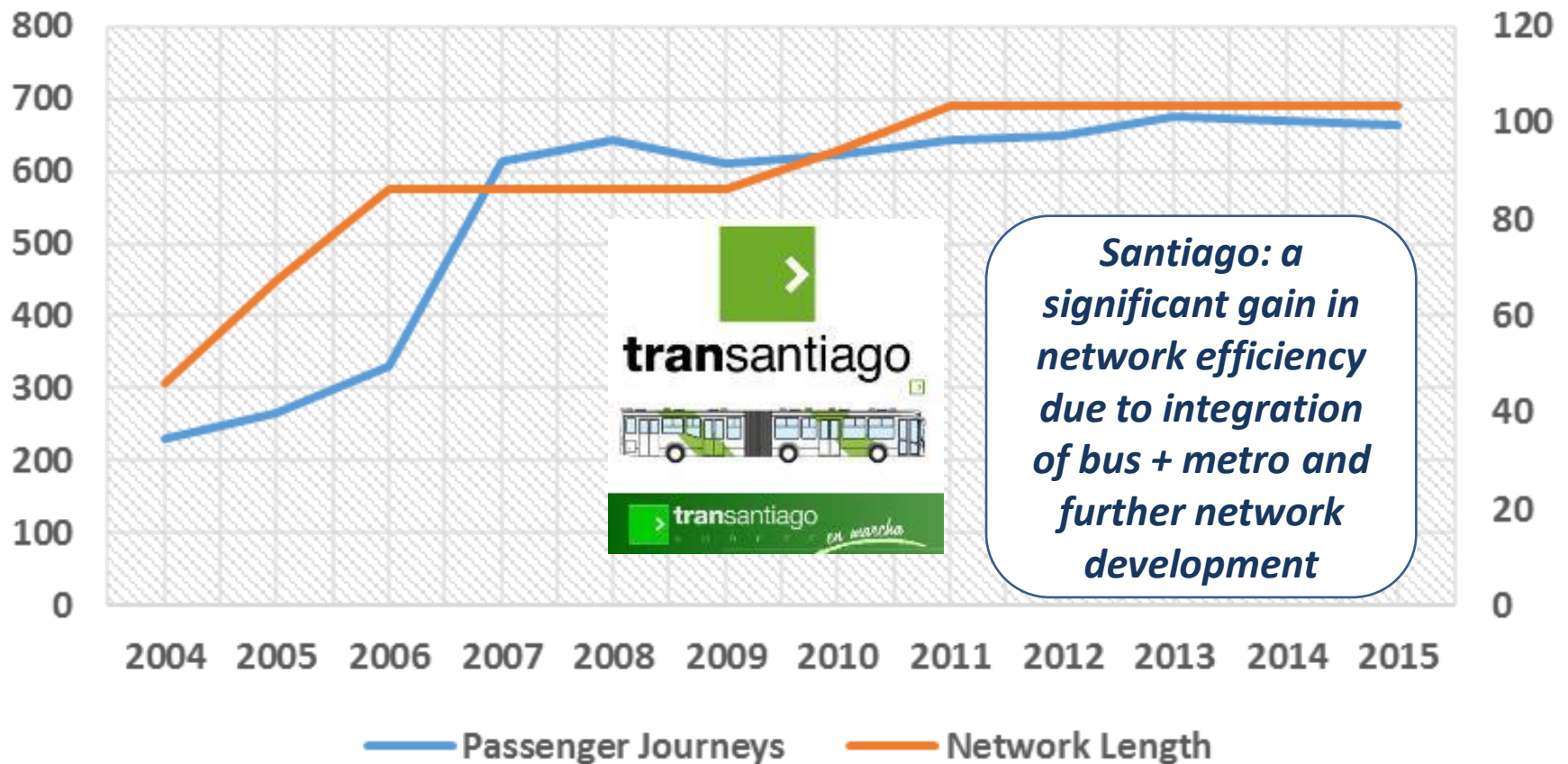
Example: Toronto's bus and metro network connections



Source: Toronto Transit Commission Planned Vaughan Metropolitan Centre Station
https://www.ttc.ca/Spadina/Stations/Vaughan_Metropolitan_Centre_Station/index.jsp

Example: Reorganising Buses Around the Metro: Santiago

The Impact of Transantiago



Network only as good as weakest link



Example: metro line integration at Siam Station, Bangkok

Two lines, four platforms, direct links to commercial development




Example: metro line integration at Siam Station, Bangkok



Cross platform interchange

Discussion points for India's context

 ***How can public authorities be empowered to take difficult decisions*** in the interest of the network that may **increase** land acquisition, cost, and local disturbance in the short term?

 **How to integrate institutional actions** to achieve integrated networks?

 **How to encourage thinking around** integrated transport network planning and focus on urban transformation?

3. Technical and operational success for metros

Start from the right projects

- 1 Large existing bus/ paratransit corridor demand
- 2 Incomes that are not low and preferably rising quickly
- 3 City economic growth prospects & an expanding dynamic corridor or center
- 4 Opportunities for a low-cost alignment
- 5 Fares that can attract ridership BUT also limit subsidy (i.e. “sweet spot”)
- 6 Proven sponsor capacity to deliver major projects successfully

Advantageous to have strong unifying entity

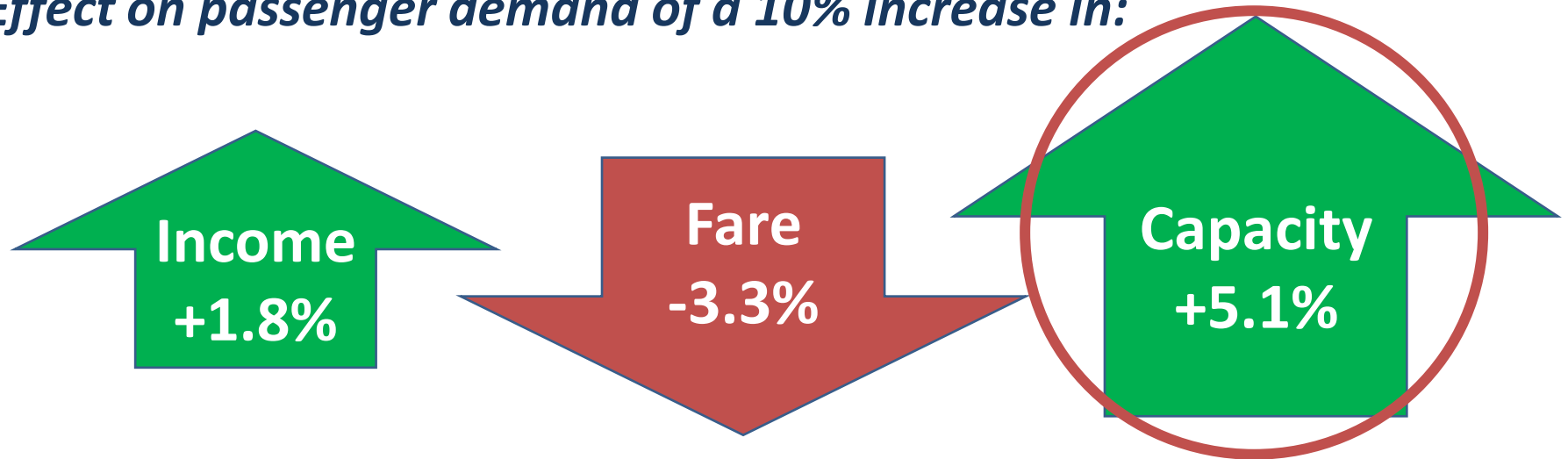


“There are only two types of metros in the world. There are metros that are empty, and metros that are full...”

If you can enmesh yourself into the city, you want every bit of capacity you can get. And if you’re not doing that, don’t build a metro.”

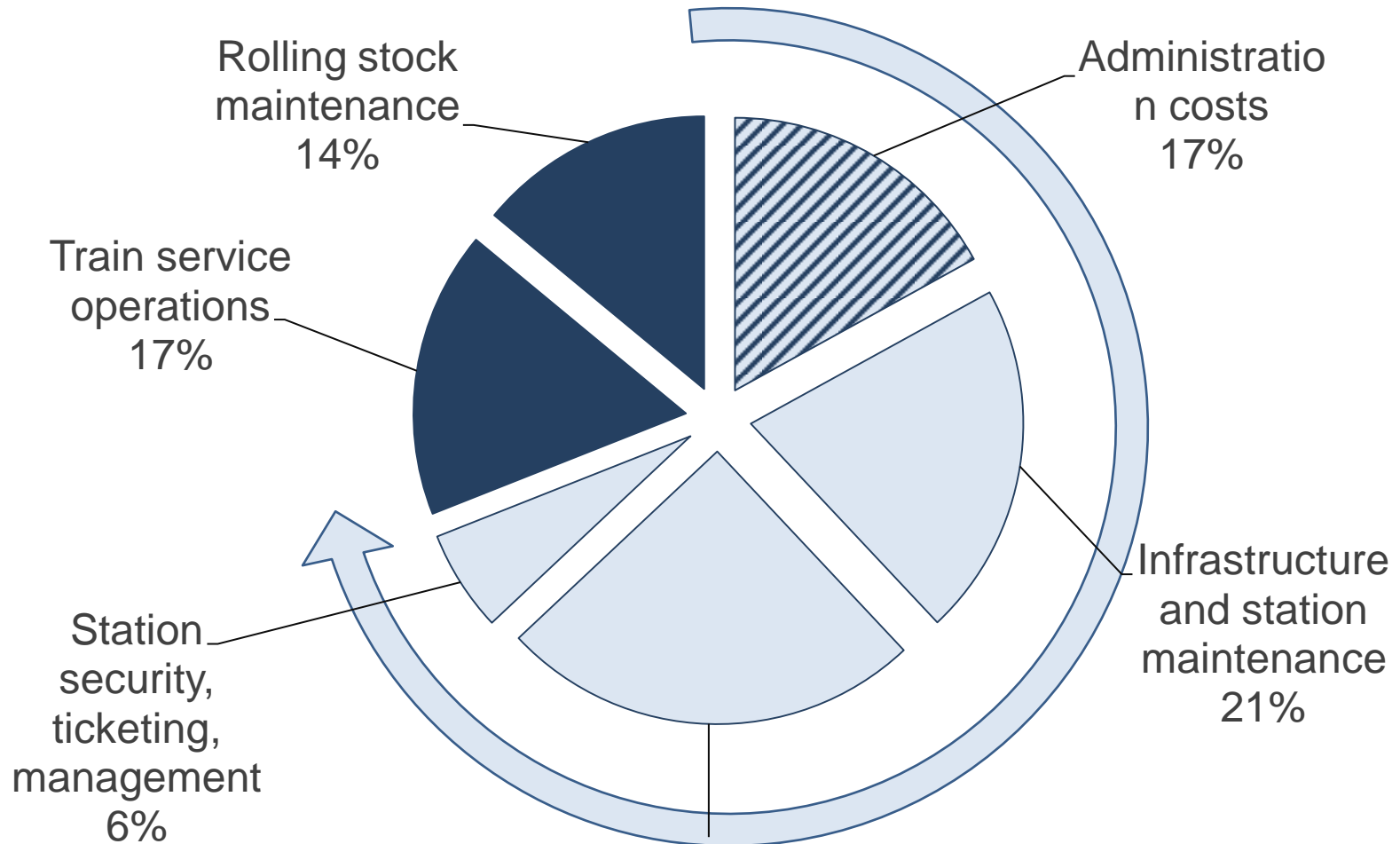
Capacity has the greatest impact on additional passengers and revenue

Effect on passenger demand of a 10% increase in:



- Higher capacity better than lowering fares to increase passengers
- Extra capacity and frequency could pay for itself in additional revenue.
- Keep fares up with inflation to afford higher capacity – a positive feedback
- Falling real fares and growing income >> crowding in Asian Metros

About 60% of OpEx are fixed costs – maximizing capacity can help achieve overall cost recovery

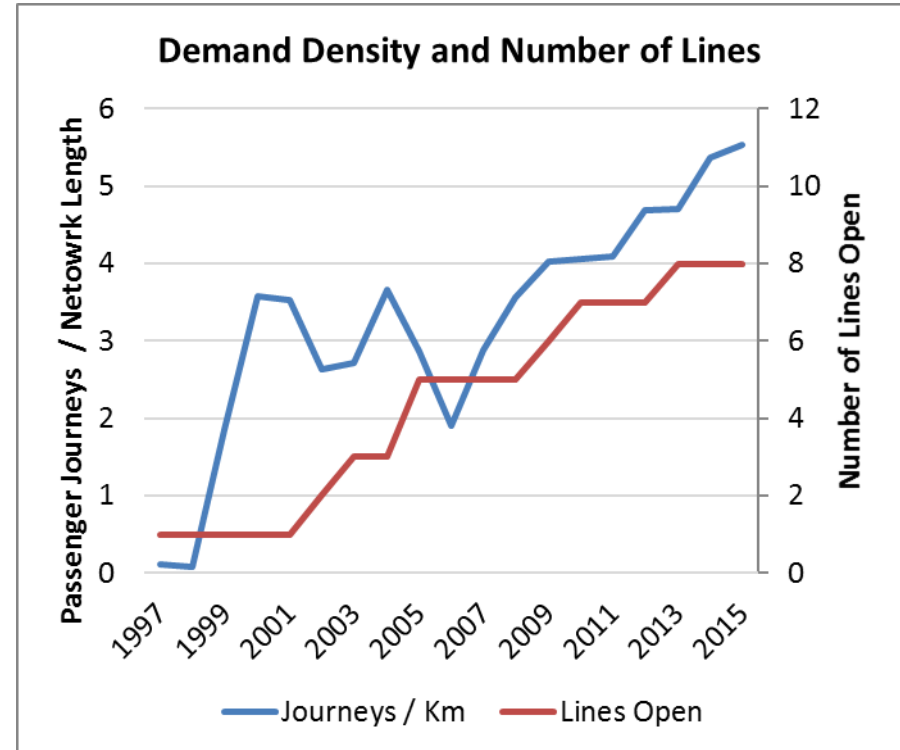
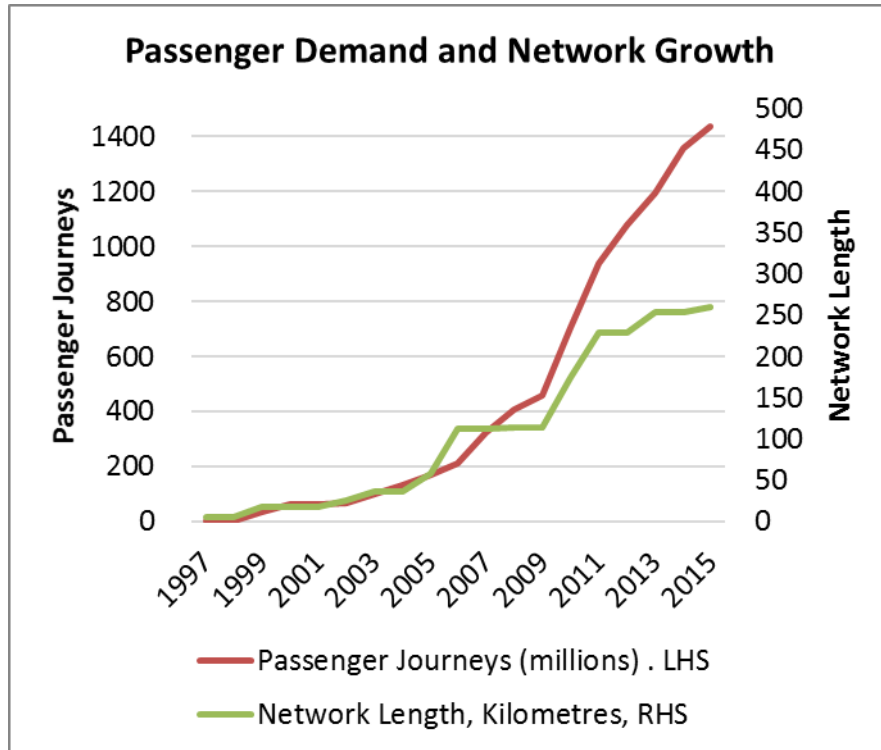


[CATEGORY
NAME]
[PERCENTAGE]

Source: Community of Metros / Imperial College London

Lift Off! - Network Effects

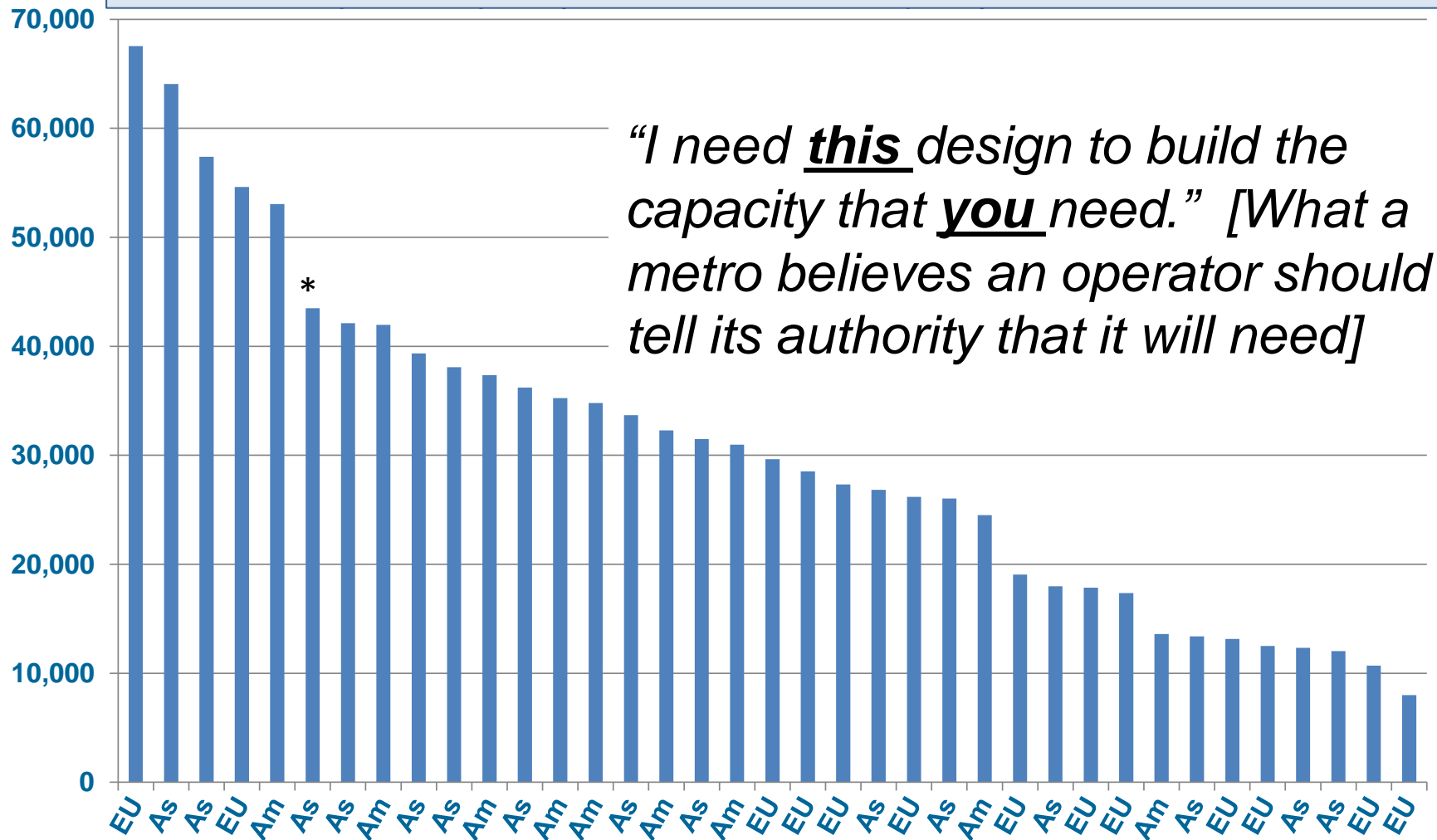
- A much busier Chinese metro with more lines



If it's a good metro, be ready for much higher capacity needs in the near future – *“trains with smaller capacity but higher frequency might be a mistake”*

Metros should be all about capacity

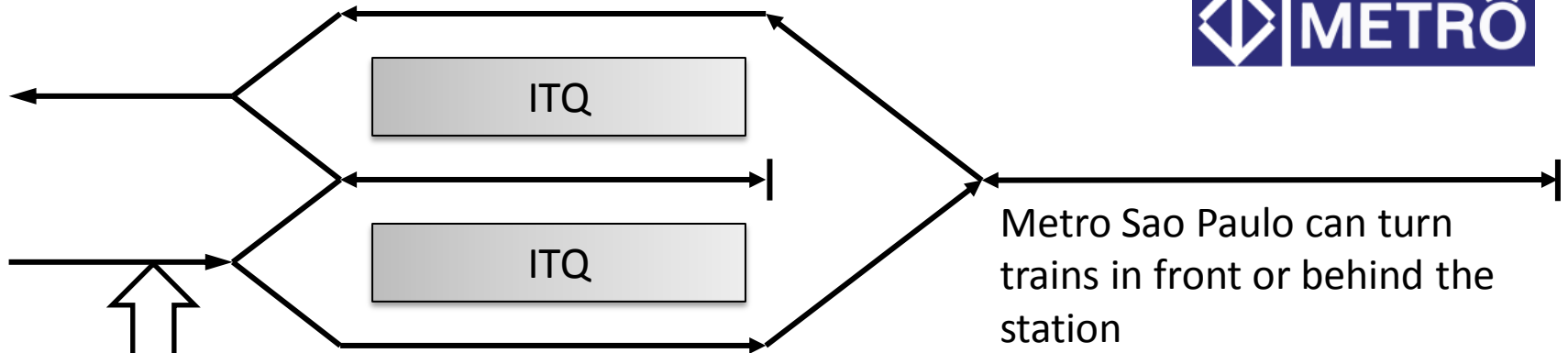
CoMET Metros' maximum capacity (PPPHPD, 4 persons /m²)



Source: Community of Metros / Imperial College London

So what does it mean to design for
high capacity?...

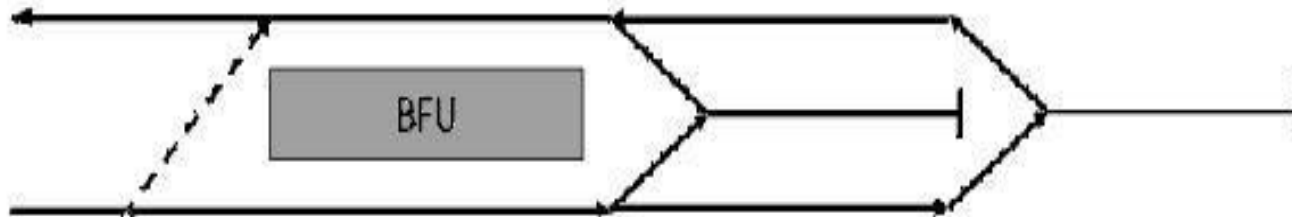
Example: Sao Paulo - design for operability



Metro Sao Paulo can turn trains in front or behind the station

At decision point, regulation software decides which terminal should be used to optimise turnaround operation

Metro Sao Paulo has numerous options to turn trains in this design



World best practice terminal design to allow maximum frequency and flexibility

Example: Sao Paulo double platform boarding / alighting at key interchange

Board on this side

Transfer upstairs

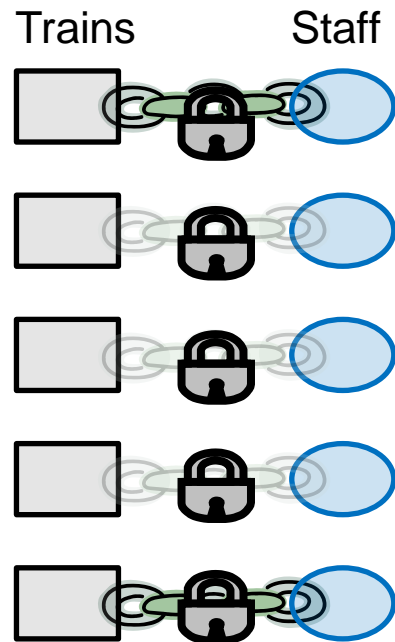
Alight on this side



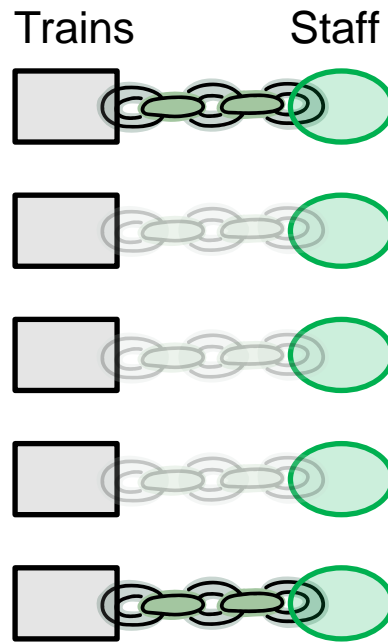
How can technology help to improve throughput, increase service quality, make staff more customer facing, and future-proof against rising costs?

Automate to move your business closer to customers

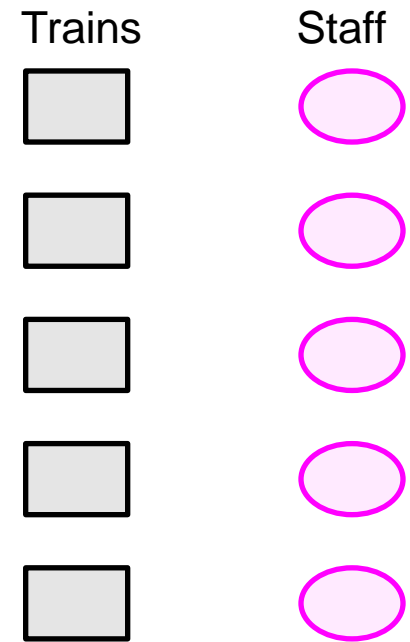
ATO: GoA1/2



Driverless but attended GoA3



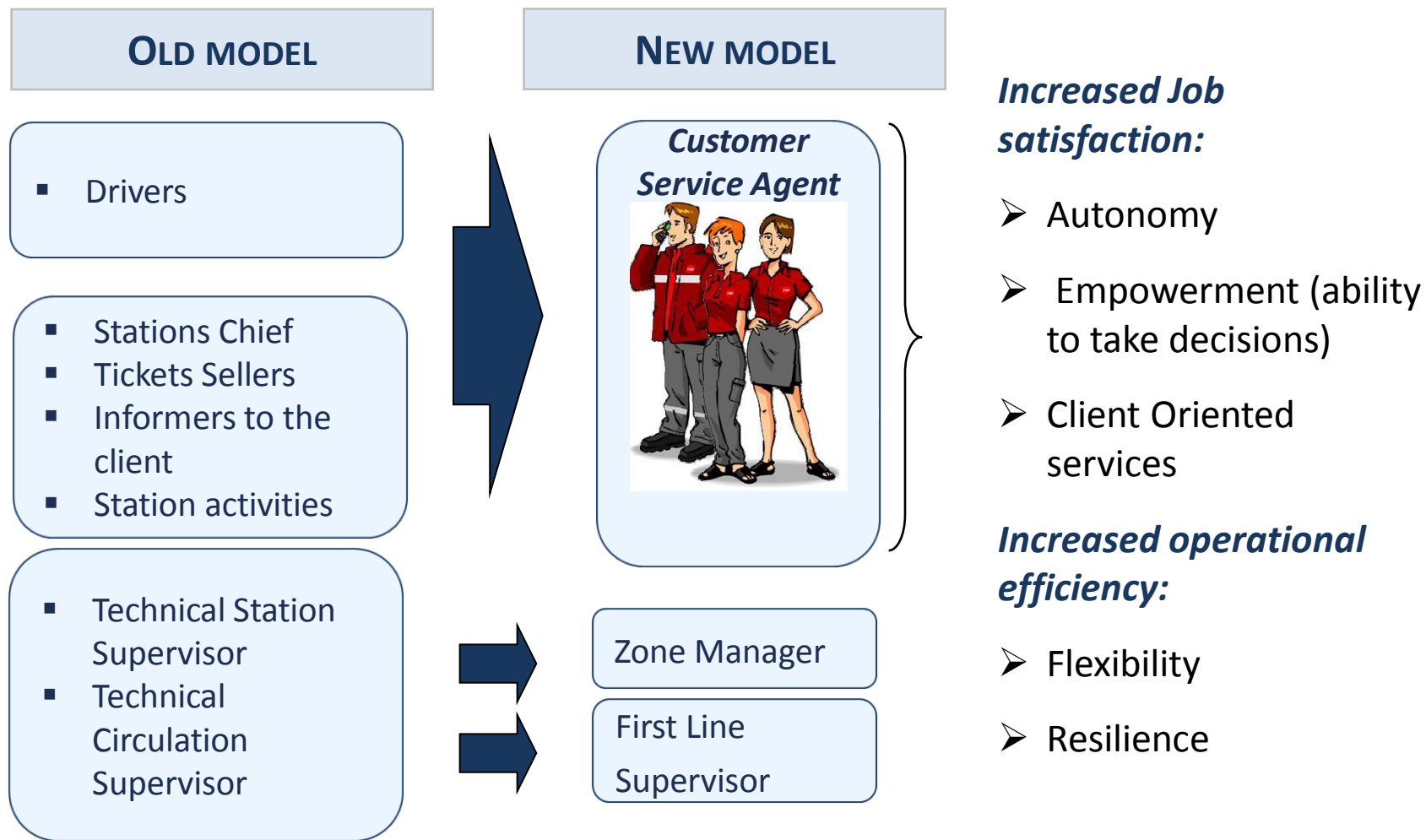
Driverless and Unattended (GoA4)



EU Automated Metro:

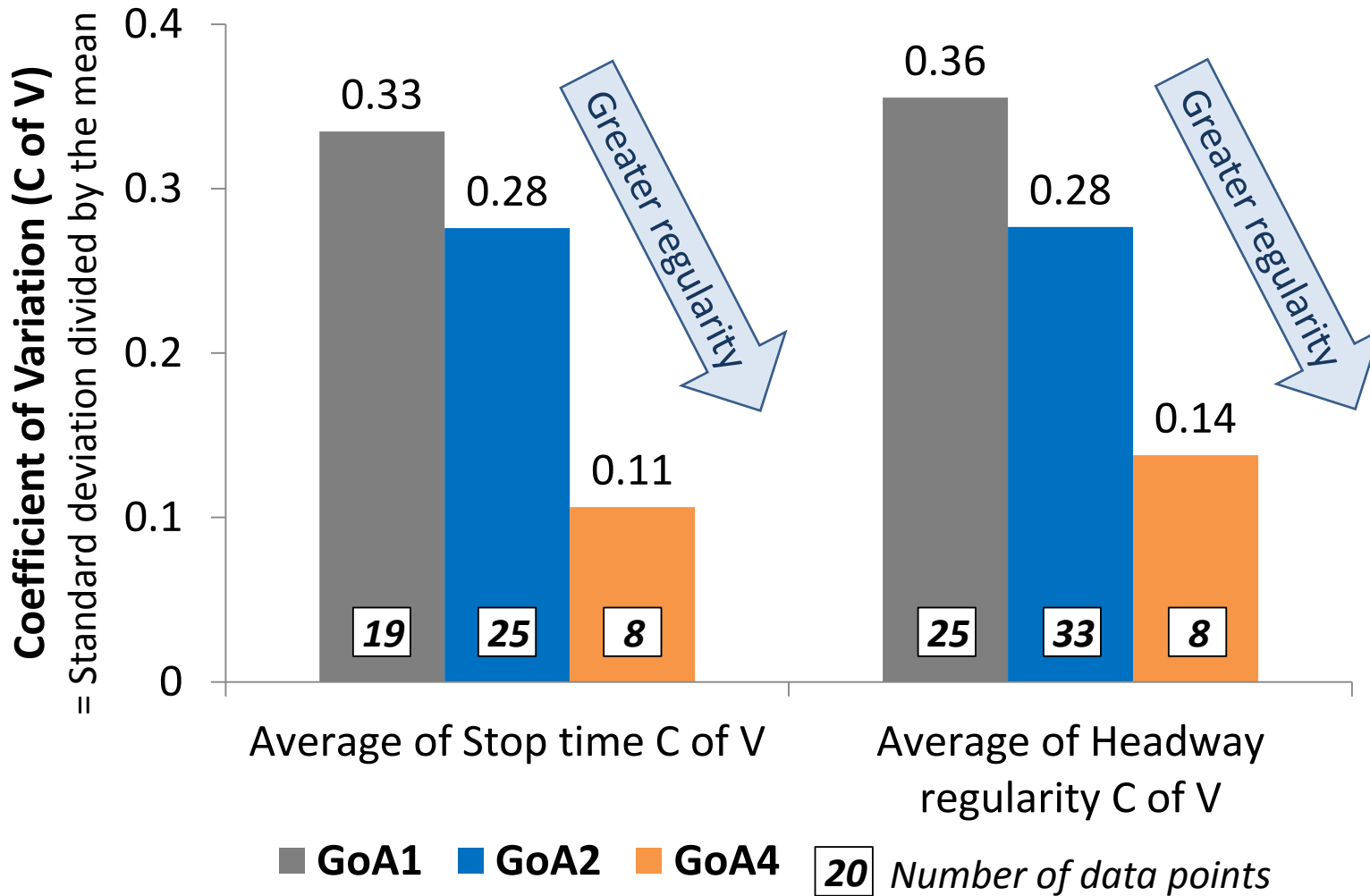
Service scheduling for unusual events reduced from 3 months to 1 hour: automated metros don't need to plan for additional staff shifts

Example: Barcelona's new operating model based on automation



Source: With permission from Transports Metropolitans de Barcelona




Automate for improved regularity



Data from RTSC dwell time surveys and ATS data submissions. Coefficients in variations in peak hour stop times and headways for individual lines, averaged by Grade of Operation

“People didn’t even notice it was automatic, even when standing at the front of the train!” “If you are going to build a new line, I think most decisions now would go to an automatic line.”

Discussion points for India's context

-  **Should all new metros in India seek to pursue automation? Is there a strong case against automation?**
-  **Should India's metros be planned and built for significantly higher capacities in mega-cities?**
-  **How to shift thinking from cost minimization to ridership / revenue optimization – i.e. supply greater capacity than envisaged demand?**

4. Metro financial sustainability

Simple and brutal economics of metro



New metro lines cost more money to build than can be recouped from fares.



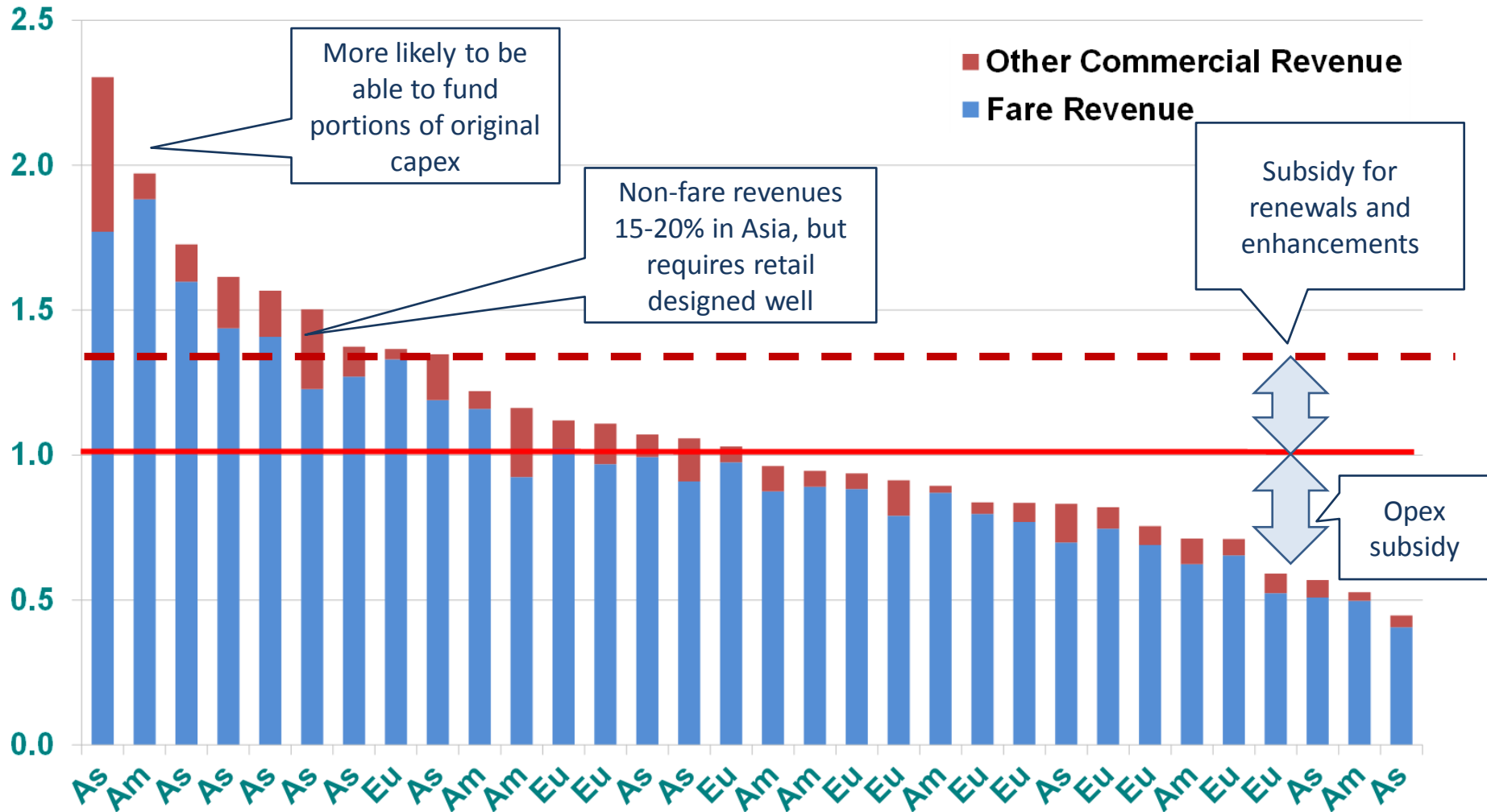
...but operational expenditure (including renewal) can be self-sustaining if fares are sufficient and there is a good level of non-fare revenue.



Sustainable fares policy is crucial as is the approach to managing operating costs and subsidies

Fares sustain metros

FAREBOX RATIOS FOR METROS AROUND THE WORLD

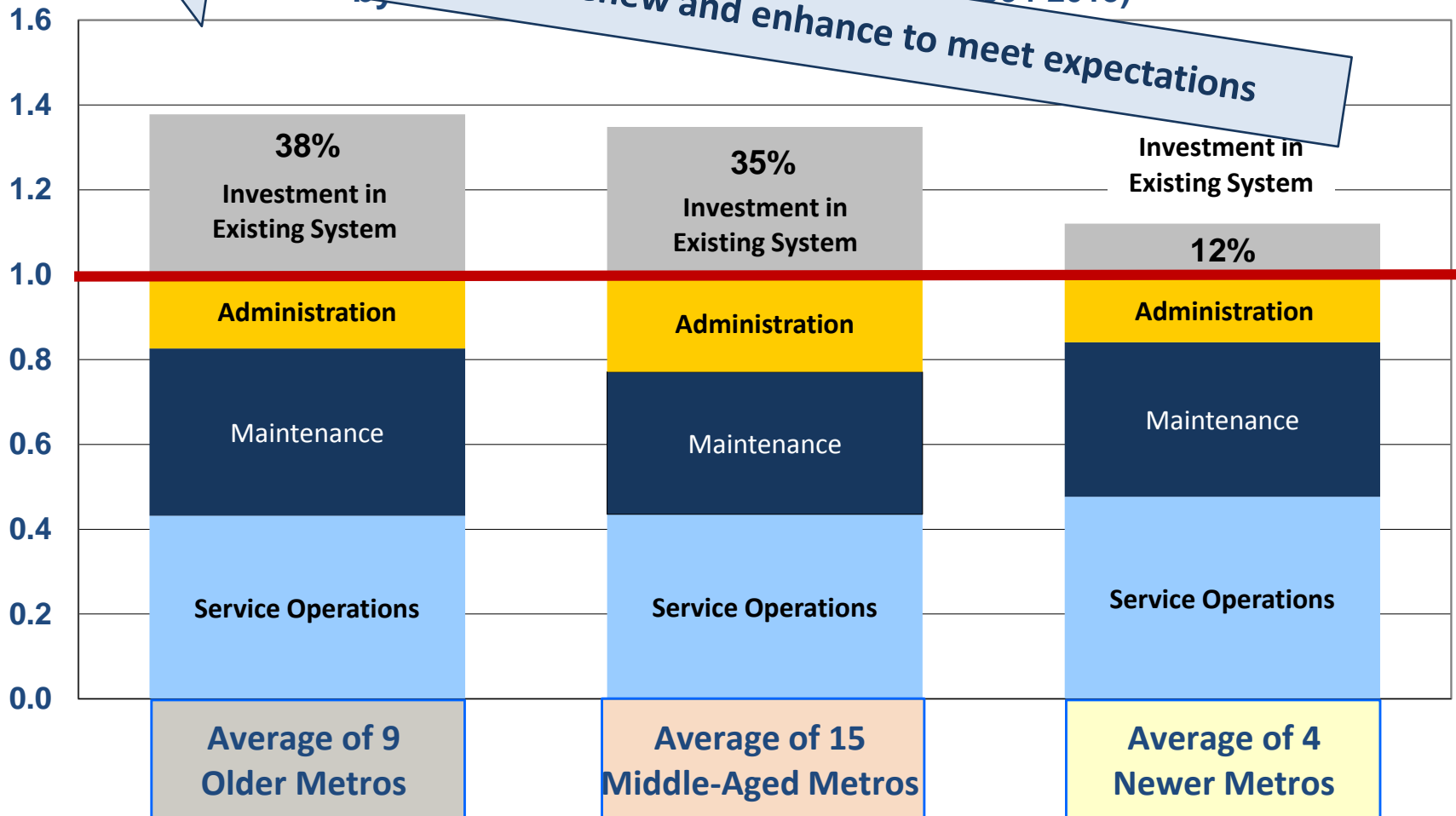


Source: Community of Metros / Imperial College London

Getting old makes sustainable fares even more important

Inevitable need to renew and enhance to meet expectations

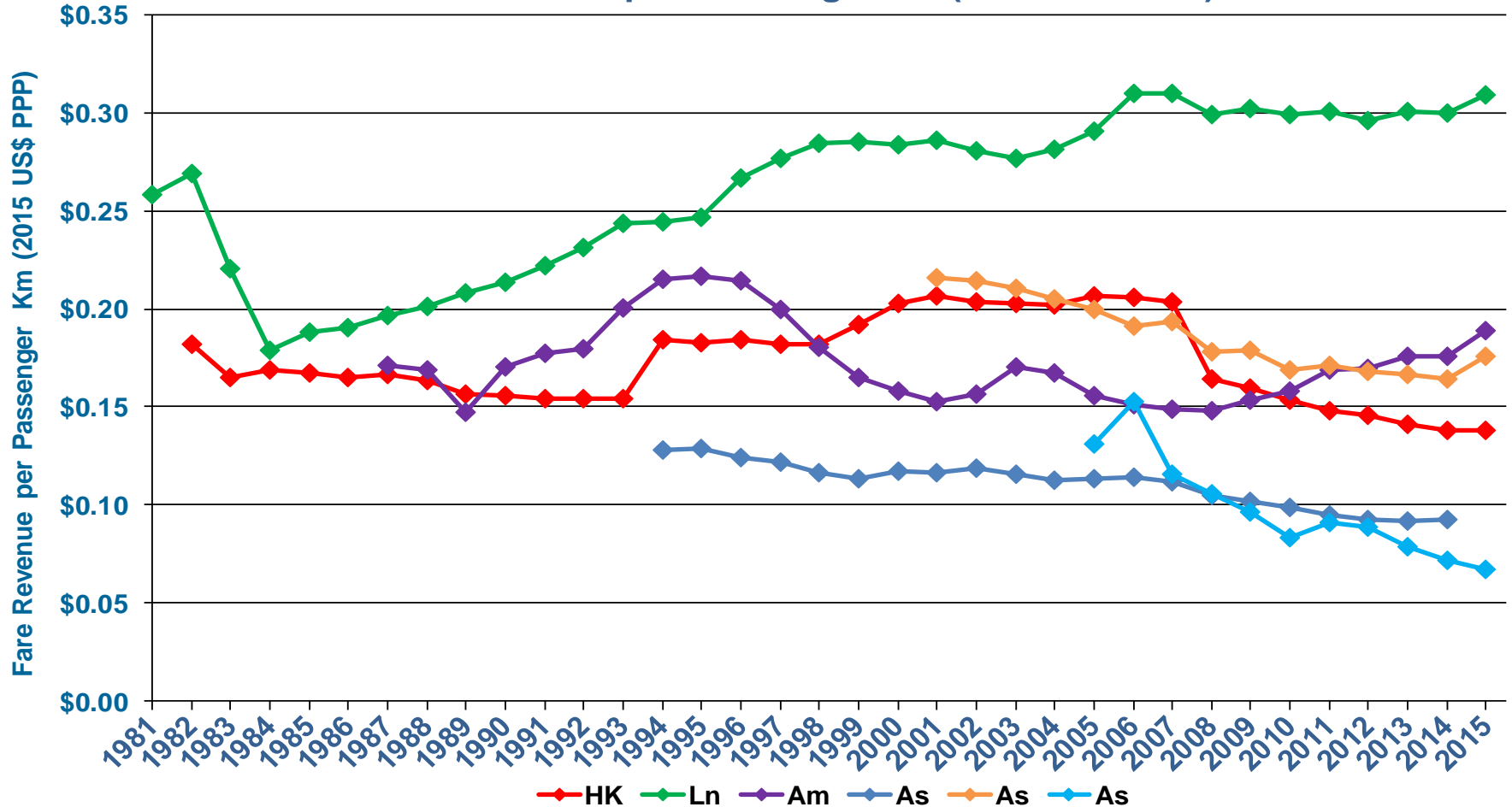
Investment in Existing System as a Proportion of Opex (Data: 1994-2015)



Source: Community of Metros / Imperial College London

Fares must increase regularly to be sustainable

Fare Evolution 1981 to 2015 for Selected Metros:
Fare Revenue per Passenger Km (2015 US\$ PPP)



Source: Community of Metros / Imperial College London

Examples of Fares Regimes

Singapore

Fare Change

$$= 0.4 \text{ CPI} + 0.4 \text{ Wage Index} + 0.2 \text{ Energy Index} - \text{Productivity}$$

Hong Kong

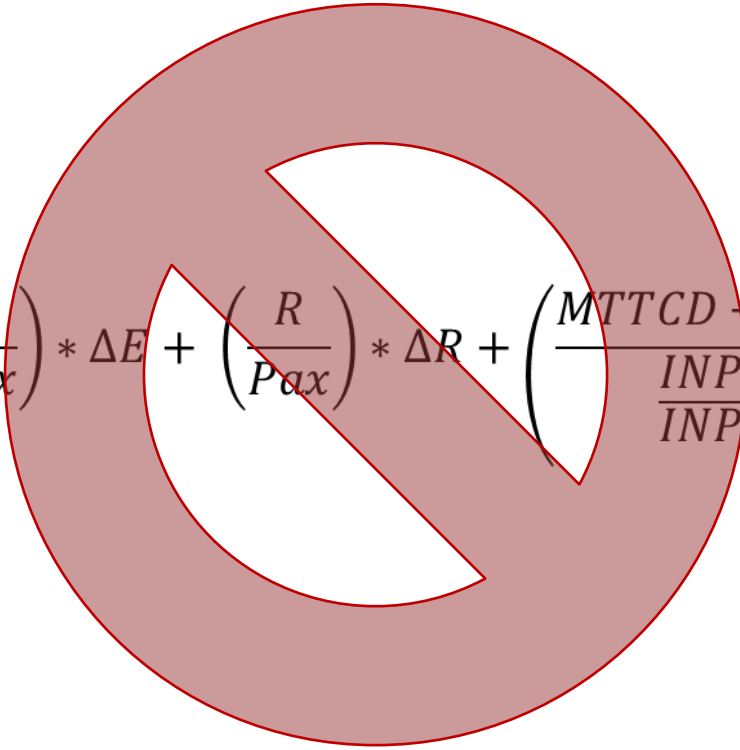
Overall fare adjustment rate =

$$0.5 * \Delta \text{CCPI} + 0.5 * \Delta \text{Wage Index} - \text{Productivity Factor},$$

Metro Rio

$$\text{Fare Change} = \text{CPI}$$

Complicated?


$$\text{Fare Change} = \left[\left(\frac{C_e}{Pax} \right) * \Delta E + \left(\frac{R}{Pax} \right) * \Delta R + \left(\frac{MTTCD + CIND}{\frac{INPC_2}{INPC_1}} \right) \right] * \left[\frac{\Delta sm}{\left(\frac{INPC_2}{INPC_1} \right)} \right]$$

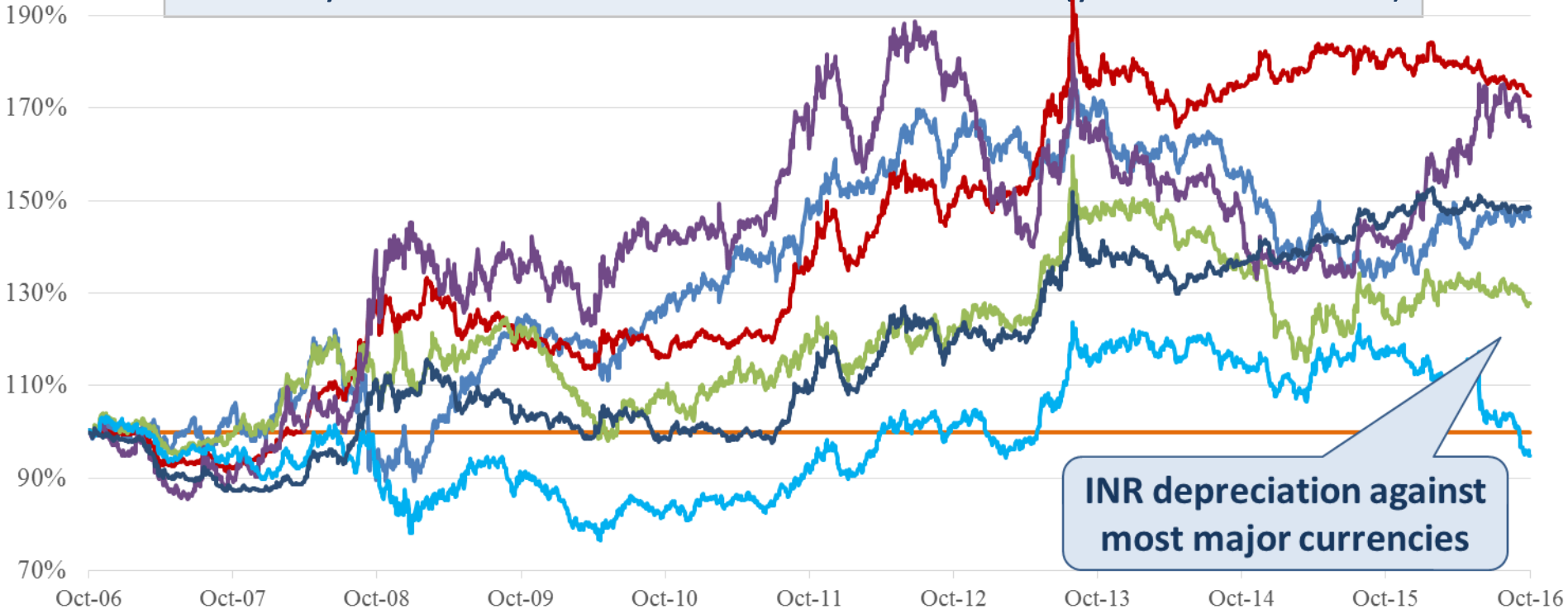
“A metro is a capital investment project that never stops”....

And you have to be able to
pay for it

“Is IFI financing actually cheap?”

Foreign exchange risk is formidable

Currency Values Relative to INR Over the Decade (year 2006 = 100%)



INR depreciation against most major currencies

— Indian rupee (INR)

— Chinese yuan (CNY)

— Japanese yen (JPY)

— U.S. dollar (USD)

— Australian dollar (AUD)

— euro (EUR)

— U.K. pound sterling (GBP)

Suppose...



30 km system



Built between 2006 and 2010



Cost per km @ US 40 million (INR 181 cr. /km)



50% Financed by IFI loan


Comparing options @ IBRD terms

<i>Description</i>	<i>IFI loan 1 (USD)</i>	<i>IFI loan 2 (EUR)</i>	<i>IFI loan 3 (JPY)</i>	<i>IFI loan 4 (GBP)</i>	<i>INR loan (hypothetical)</i>
Currency (CCY)	USD	EUR	JPY	GBP	INR
Repayment method	Even principal	Even principal	Even principal	Even principal	Even principal
Benchmark rate (if debt)	6M USD-LIBOR	6M EURIBOR	6M JPY-LIBOR	6M GBP-LIBOR	Not applicable
Spread above benchmark [basis points]	165	150	130	160	900
Grace period on interest pmt (if debt)	5	5	5	5	5
Original tenor [years] (if debt)	40	40	40	40	40
Upfront fee (on committed amnt) [basis pts]	0.25%	0.25%	0.25%	0.25%	0.00%
Annual fee (on undrawn balance) [basis pts]	0.25%	0.25%	0.25%	0.25%	0.00%

Outcome over last 10 years (in INR)?

<i>Interest pmt (INR cr.)</i>	<i>Principle payment INR cr.</i>	<i>Fees (INR cr.)</i>	<i>Total debt service & fees @ 10 years</i>	<i>% of INR loan</i>
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Over past 10 years

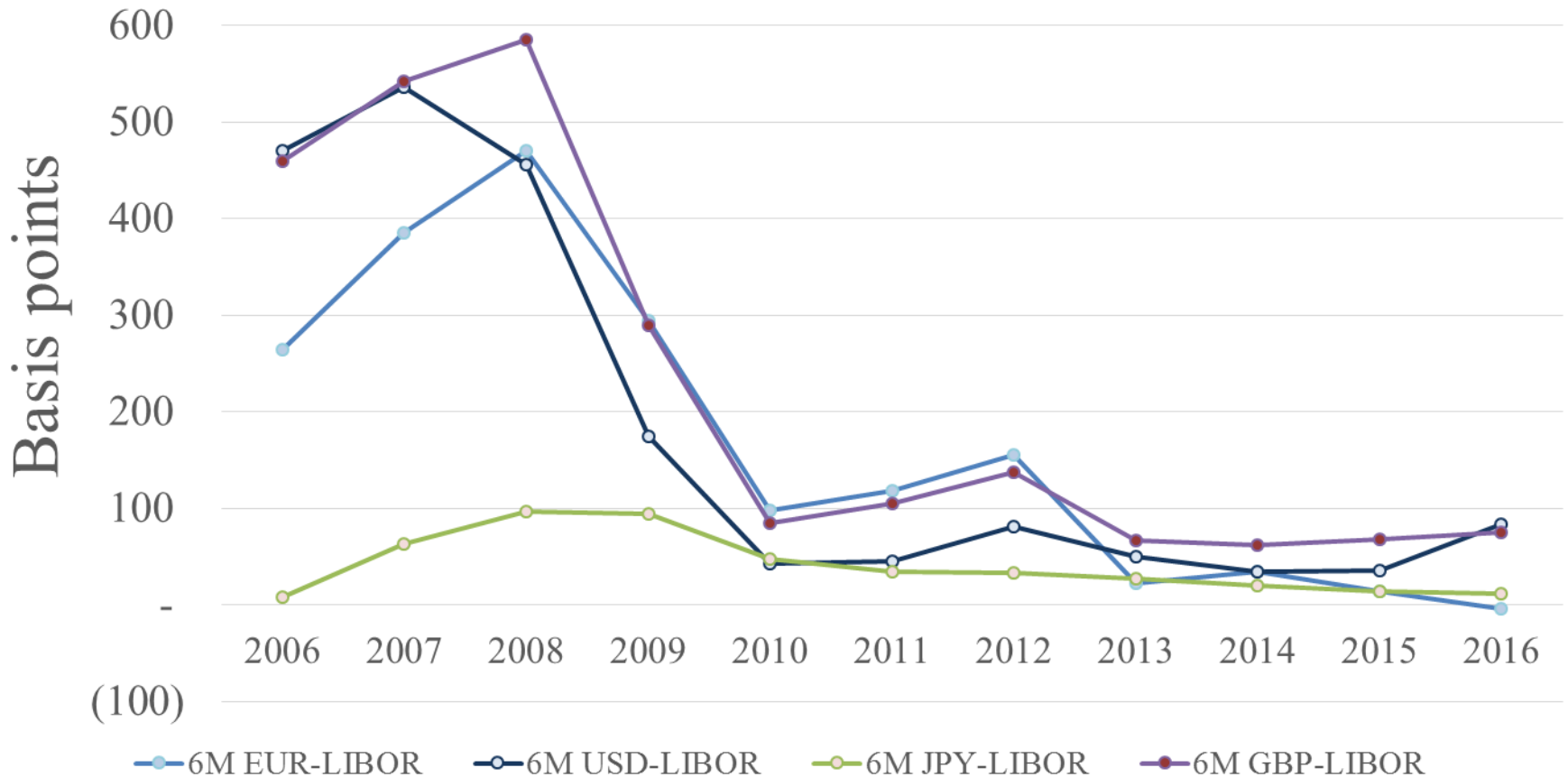
IFI loan 1 (USD)	(630)	(521)	(27)	(1,177)	53%
IFI loan 2 (EUR)	(351)	(461)	(26)	(838)	38%
IFI loan 3 (JPY)	(430)	(491)	(21)	(942)	42%
IFI loan 4 (GBP)	(640)	(458)	(29)	(1,127)	51%
INR loan	(1,844) 	(384)	0	(2,227)	100%

Over full loan life (40 years if present rates and benchmarks continue)

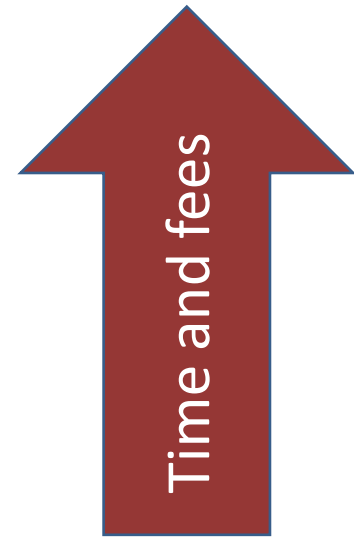
IFI loan 1 (USD)	(1,962)	(3,971)	(27)	(5,961)	77%
IFI loan 2 (EUR)	(996)	(3,234)	(26)	(4,256)	55%
IFI loan 3 (JPY)	(1,102)	(3,549)	(21)	(4,672)	60%
IFI loan 4 (GBP)	(1,631)	(3,179)	(29)	(4,839)	63%
INR loan	(5,055)	(2,686)	0	(7,741)	100%

Why?... ↓ interest rates

706 Month LIBOR benchmarks for different IFI currencies (2006-2016)



But outcome could have been different...



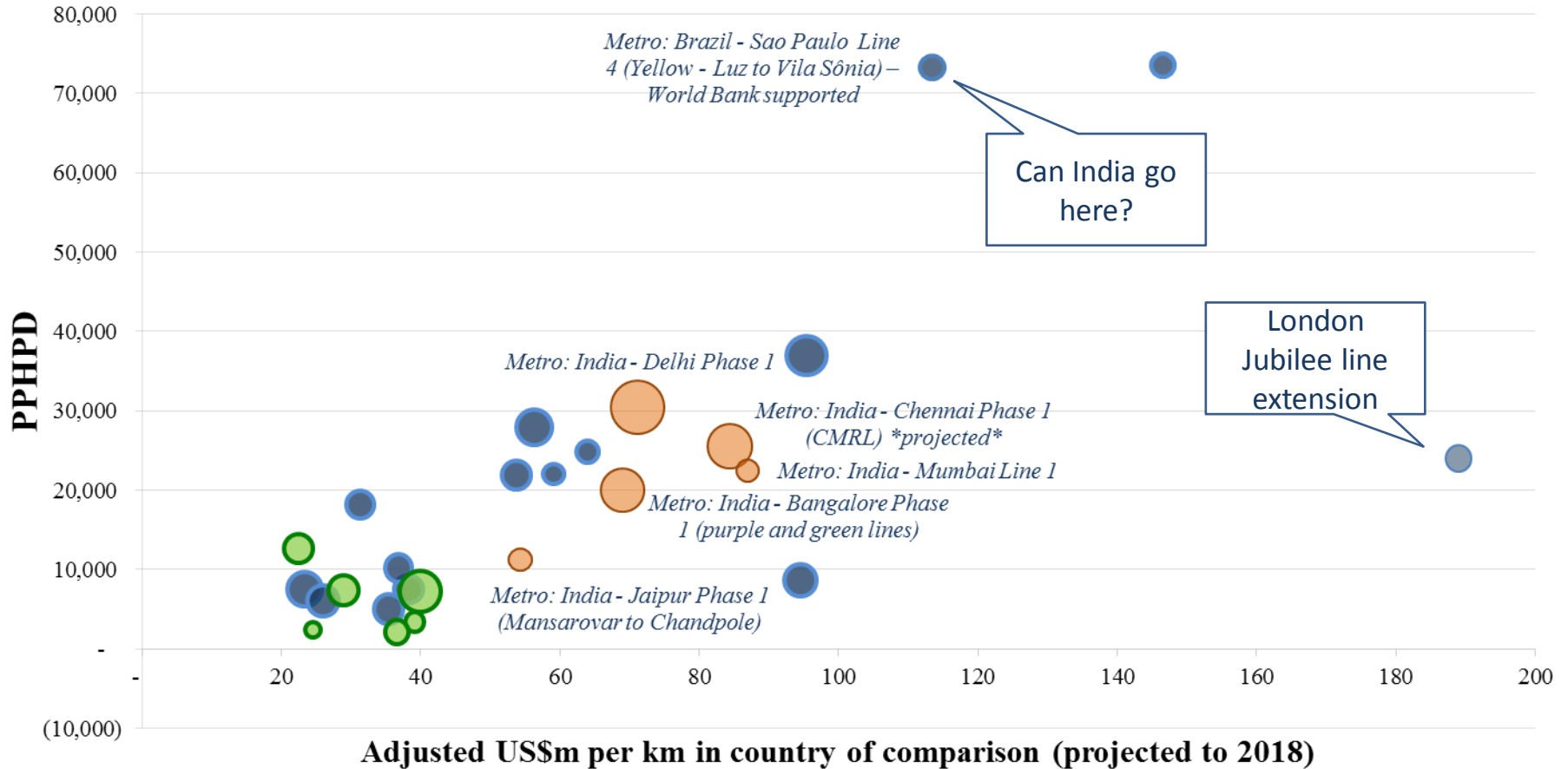
Don't expect global finance to always go in your direction



Pursue additional technical value from IFIs NOT just finance which may not turn out to be cheap

“How do we spend less on metros?”

Capacity is the business & it costs money





- Capacity costs money – tradeoff between building upfront or adding later
- Cutting upfront CapEx often comes at expense of later OpEx. Decisions get locked in and are difficult to reverse
- Mega cities need metros with capacity to support their growth. REMEMBER – it is difficult to shut down and expand a metro service once it is operating

Focus on spending more on the
right metros and not spending
where metro does not make sense

Discussion points for India's context

 ***How can India's metros gain increased discretion*** on the timing and nature of investment decisions to increase capacity?

 **How can Indian metros make best use of financing,** including international financing by development partners?

 **What are the key elements that would be necessary to put in place regular (i.e. annual) fare adjustment regimes?**

5. Business strategies for success

Customer-Oriented Focus on Service Quality

Measure the Customer Experience



Moving Trains and
Hauling Passengers

vs.

Transporting People and
Serving Customers



Technical Organizations
Focused on Operational Goals

Service-Oriented and Customer-
Focused Organizations

“Every night for 4 hours the patient has to go through brain surgery, heart surgery, then get up in the morning, run a marathon, and win.”

“Asset management from day 1”

Asset
information

Planning & options assessment

- Refurbish / buy
- Timing
- Phasing
- Enhancement options
- Supplier options

Clear *options*
and
consequences
for policy
makers

Engineering
based

More
detailed
analysis

Strategic /
business
case analysis

“There is no such thing as an asset life”

Example: organizing around the assets in London



Asset management internal consultancy / centre of excellence

Competence frameworks across TfL

Benchmarking: other metros, utility providers

Work with institute of asset management

Asset strategists

Set strategic vision for each asset area: track, civils, etc.

20-80 year planning horizon linked to TfL strategic vision

> 10year plan balancing cost, risk, performance and work > capex plan

Project sponsors

Critical friend providing oversight

Professional client

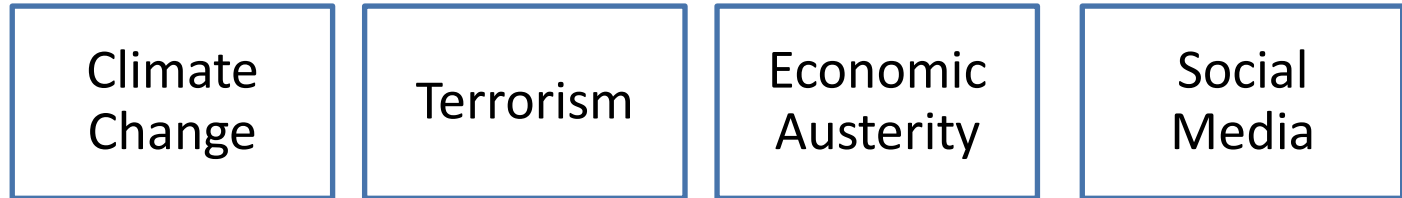
Ensure project lifecycle plan adhered to

advocates for different asset classes and the project sponsors test TfL's thinking

*“If we cannot value our own assets,
you can’t expect others to see that
value.”*

Managing known and future risks

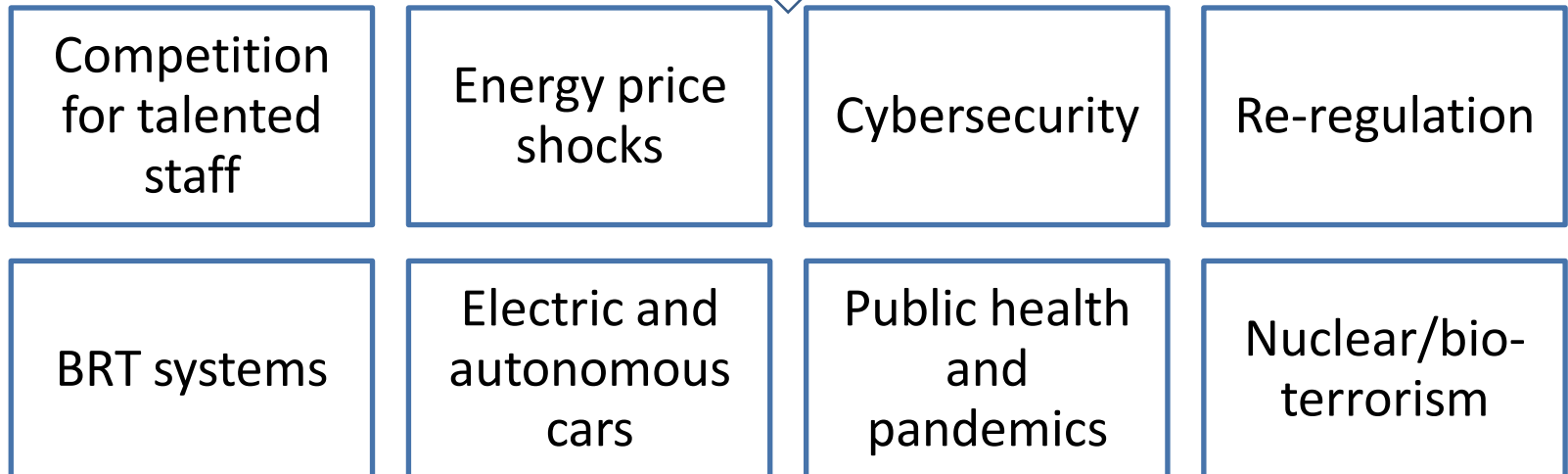
2000+



“In a few years we have been ‘hit between the eyes’ by major unexpected events that have changed everything”



Future
?



Areas for further discussion

How can **Authorities** create an enabling environment?

Create **effective governance** for transport system

Develop **City Plans with TOD**

Identify **high-value projects** with robust performance

Establish Operator with capacity to succeed and influence

Use PPPs wisely with suitable contract periods and proper allocation of risk

Plan for **excellent integration**: between lines and modes

Future-proof metro design, maximising city economic benefits

Develop a **pipeline of projects**

Allow the operator to have **flexibility** (e.g. in labour)

Procurement to secure **whole-life** benefits

Mitigate the impact of major projects on existing operations

Ensure **financial predictability** and fares policy

How can **Operators** succeed within this enabling environment?

Safety first

Engage with and influence the Authority and stakeholders

Create trust and confidence with the Authority

Design modernisation / extension projects and anticipate early reinvestment

Be customer-oriented with performance measurement to match

Instil a “Continuous Improvement” culture. Use benchmarking

Manage demand and revenue as well as costs (service provision)

Prudent financial stewardship


Asset Management Systems from the outset


Analyse and manage risks and opportunities

Be adaptive to changes in technology, costs, demand

Anticipate future change –wages, energy prices – with productivity plans

Discussion points for India's context

 **What are the most important actions that Authorities and Government can take to create a thriving, successful metro?**

 **Where can Indian metros apply world best practices in planning, design, funding, fares, financing, integration, sound network development and operational excellence?**

 **What are the most important learnings (local and international) for India to take into future metro initiatives?**

Thank you!

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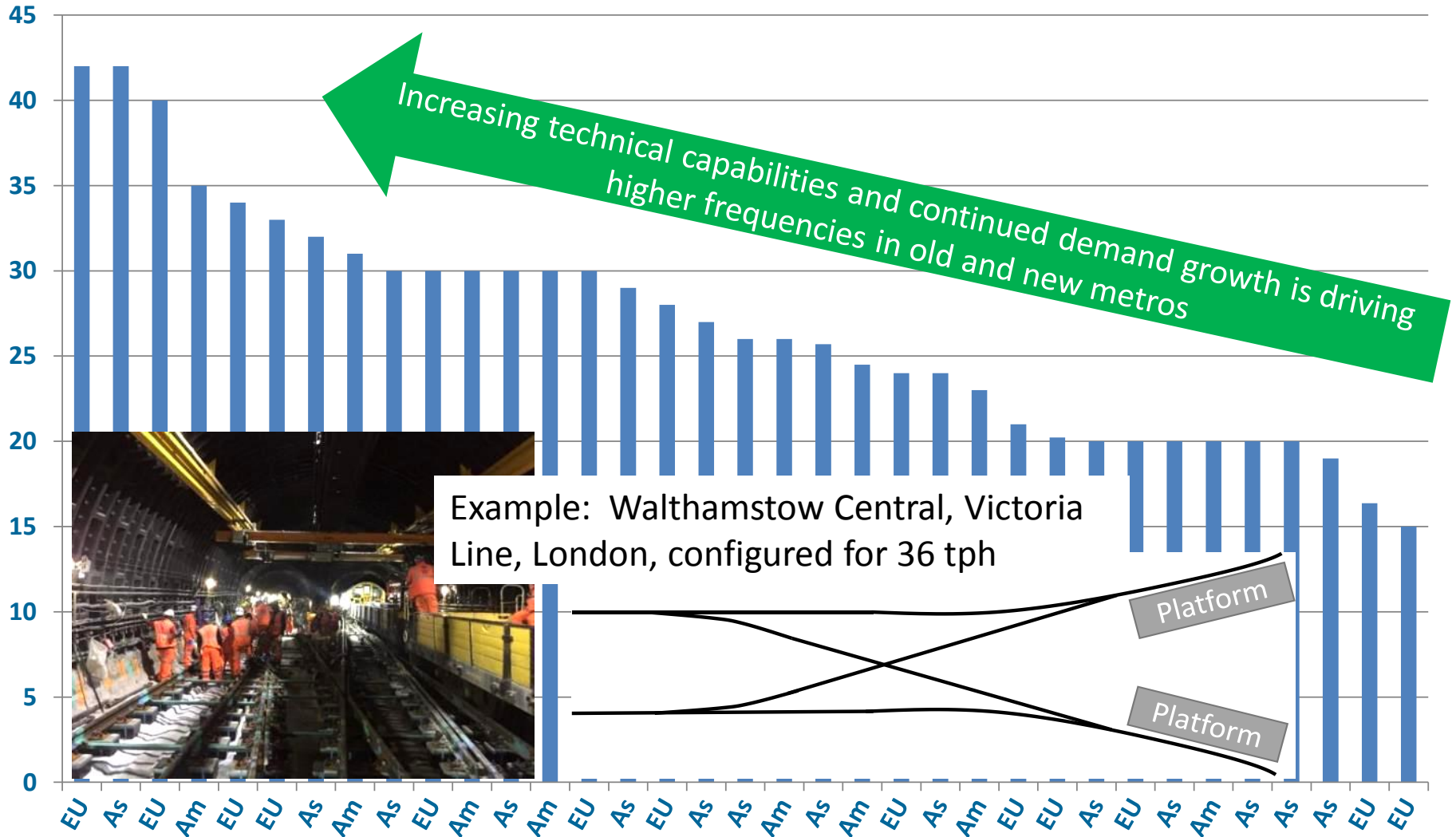
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Leading metros operate at or above 30tph

Maximum Trains per Hour in CoMET and Nova Metros (Latest Available Data)



Source: Community of Metros / Imperial College London